

**BY ORDER OF THE SECRETARY  
OF THE AIR FORCE**

**AIR FORCE INSTRUCTION 16-115**

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**Operations Support**



**MANAGING INTERNATIONAL  
PARTICIPATION IN EXERCISES**

**COMPLIANCE WITH THIS PUBLICATION IS MANDATORY**

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This publication implements DAFPD 16-1, *Security Cooperation*, and is consistent with DAFPD 33-3, *Information Management*. It provides guidance on Security Cooperation matters and plans involving combined military exercises, including the designation and invitation of foreign participants and observers to CONUS exercises and events in coordination with MAJCOM hosts. This instruction applies to all civilian employees and uniformed members of the Regular Air Force, Air Force Reserve, the Air National Guard, and those who are contractually obligated to comply with Department of the Air Force (DAF) publications. This publication does not apply to the United States Space Force. Ensure all records generated as a result of processes prescribed in this publication adhere to Air Force Instruction 33-322, *Records Management and Information Governance Program*, and are disposed of in accordance with the Air Force Records Disposition Schedule, which is located in the Air Force Records Information Management System. Refer recommended changes and questions about this publication to the office of primary responsibility (OPR) using the DAF Form 847, *Recommendation for Change of Publication*; route DAF Forms 847 from the field through the appropriate functional chain of command. This AFI may be supplemented at any level, but all supplements that directly affect this publication must be routed to SAF/IAPX for coordination prior to certification and approval. The authorities to waive wing, unit, delta or garrison level requirements in this publication are identified with a Tier ("T-0, T-1, T-2, T-3") number following the compliance statement. Submit requests for waivers through the chain of command to the appropriate tier waiver approval authority or alternately to the publication OPR for non-tiered compliance items. See DAFMAN 90-161, *Publishing Processes and Procedures*, for a description of the authorities associated with the tier numbers. Include a copy of any waivers or exceptions issued regarding the publications and forms management requirements

found in this publication when submitting products to Air Force Departmental Publishing Office for publishing. Compliance with attachments is mandatory.

### ***SUMMARY OF CHANGES***

This document has been substantially revised for clarity and requires a complete review. Major changes include clarification of roles and responsibilities and updated waiver tiering.

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## 1. Overview.

### 1.1. Abbreviations, Acronyms, and Terms. See Attachment 1.

1.2. **Purpose.** Manage international participation in “SecAF Exercises,” as defined by AFI 10-204, *Air Force Service Exercise Program and Support to Joint and National Exercise Program*. A SecAF exercise is owned, conducted, and designated by Headquarters Air Force (HAF), MAJCOM/C-MAJCOM, NAF/C-NAF or National Guard Bureau (NGB) to fulfill the SecAF’s mandate as defined in Title 10 United States Code (USC) § 8013(b)(5) *Training*. Refer to AFMAN 16-101, *Security Cooperation (SC) and Security Assistance (SA) Management*, for guidance on supporting CONUS-based international activities outside of the SecAF exercise program.

## 2. Roles And Responsibilities.

### 2.1. Deputy Under Secretary of the Air Force, International Affairs, Security Cooperation Policy and International Training and Education Division (SAF/IAPX):

2.1.1. Gathers and prioritizes international interest in SecAF exercises with assistance from SAF/IA Regional Divisions, Security Cooperation Offices (SCOs), the Combatant Commands (CCMDs), and the exercise-hosting DAF unit.

2.1.2. Facilitates the prioritization and selection of international participants or observers in coordination with the sponsoring MAJCOM’s IA organization and the hosting unit.

2.1.3. Creates and disseminates SAF/IA-signed invitations for international participation or observation (flying participants, ground participants, and executive/working level observers).

2.1.4. Notifies stakeholders of responses to exercise invitations and facilitates resolution of associated issues in coordination with the MAJCOM’s IA organization and the hosting unit.

### 2.2. SAF/IA Regional Affairs Directorate (SAF/IAR) Country Directors:

2.2.1. Coordinate with the Security Cooperation Office (SCO) to provide background information needed to assess the viability of a country’s participation (to include, but not limited to, capability, funding, disclosure, etc.).

2.2.2. Disseminate SAF/IA-signed exercise invitations to the SCO for further distribution to the partner nation’s air staff.

### 2.3. MAJCOM staffs and Exercise Host units:

2.3.1. Provide SAF/IAPX a planned exercise schedule to facilitate discussion on international participation or observation.

2.3.2. Define the limits of international participation in each SecAF exercise, balancing U.S. readiness objectives with the desire to incorporate partners to the maximum extent practical.

2.3.3. Determine the cost of any USG goods or services provided to the participating foreign partner during the exercise and coordinate with Security Cooperation stakeholders to obtain reimbursement.

2.3.4. Integrate international participants and/or observers into the exercise IAW technical disclosure guidance.

2.3.5. Develop an appropriate after-action assessment and briefs for both the MAJCOM's IA organization and SAF/IAR of issues and/or challenges.

**2.4. Security Cooperation Office (SCO) personnel:**

2.4.1. Provide foreign interest in SecAF exercises to SAF/IAR with copy to SAF/IAPX.

2.4.2. Distribute SAF/IA-signed invitations to the partner's air staff and other foreign POCs associated with the exercise deployment.

2.4.3. Monitor development and execution of pre-exercise preparation and communicate the country's readiness to the MAJCOM's IA organization and the hosting unit.

2.4.4. Assist CCMD Staff to coordinate Flying Competency Assessment (FCA) plans.

**2.5. AFSAC Command Country Managers (CCM) and Case Managers (CM) Manage Letters of Offer & Acceptance (LOA).** Coordinate with host-MAJCOM FMS line managers to establish and execute MAJCOM required exercise case lines.

**3. Exercise Invitations.**

**3.1. Participant Selection.** SAF/IA is responsible for selecting international partners for participation in SecAF exercises except for MOBILITY GUARDIAN (selected by the AMC Commander). SAF/IA will seek to accommodate all international partners willing to deploy aircraft to the U.S., with consideration for each event's physical capacity, USAF training objectives, and the experience and readiness of interested international partners. When demand exceeds capacity, SAF/IA will prioritize invitations in accordance with the USAF's current Security Cooperation goals and objectives.

3.1.1. The hosting unit or MAJCOM may decline to support the integration of selected, or all, international partners for either disclosure or readiness concerns. The MAJCOM's IA organization will provide an annual notification to SAF/IAP of SecAF exercises excluding any form of international participation.

3.1.2. SAF/IAPX should deliver signed invitations to international participants no later than 12-14 months prior to the start of the exercise. Invitations delivered less than 12 months from the start of the event requires approval from the Commander of the hosting exercise unit, in coordination with the MAJCOM's IA organization.

**3.2. Exercise Invitations.** A SAF/IA-signed letter is the formal approval for international participation in SecAF exercises, and an AMC/CC-signed letter is the formal approval for participation in MOBILITY GUARDIAN.

3.2.1. Invitations should be addressed to the foreign air chief and include, at a minimum: the exercise event window, dates for the planning conference(s), and a MAJCOM or host unit POC to contact and accept or decline.

3.2.2. The invitation to a SecAF exercise does not explicitly authorize USG funding in support of the deployment. Foreign participation is nationally funded unless an approved Congressional, State, or Office of the Secretary of Defense (OSD) funding source is coordinated in advance of the invitation.

3.2.3. The hosting USAF unit may adjust the terms of international participation if required after foreign acceptance of the invitation. The host unit will coordinate changes with the foreign team's POC, elevating unresolvable issues to the MAJCOM and/or SAF/IA.

3.2.4. Foreign participation at the exercise's planning activity is mandatory, with the scope of that participation (in person, virtual, one or more sessions) defined by the host unit. Foreign visits to the exercise location outside of a planning conference will be approved at the discretion of the host unit. **(T-3)**

3.2.5. SAF/IAPX will cancel or rescind an exercise invitation if the country does not respond within 60 days and all communication attempts (via SAF/IAR, SCO, and any foreign unit POC) have been exhausted. An alternate will be contacted for participation if time permits and if approved by the host unit.

#### **4. Exercise Participation Requirements.**

4.1. **Experience.** International units who have never participated in the proposed exercise, or who have not participated in a similar exercise in the last 36 months, will be invited, where possible, to observe the same event in the year prior to planned participation. **(T-3)**

4.1.1. The host MAJCOM exercise staff can waive the observer/participation requirement if sufficient evidence is provided by the SCO and/or CCMD staff with the geographic responsibility for the participating country to justify their safe and effective participation. **(T-3)**

4.1.2. International units participating in RED FLAG must have participated in a Large Force Employment (LFE) within the previous 36 months. An LFE is considered three (3) or more flights (different units) of aircraft in different supporting missions (i.e., Offensive Counter Air [OCA] escort, Air Interdiction [AI], Suppression of Enemy Air Defenses [SEAD]). **(T-3)**

#### **4.2. Flying Competency Assessments (FCA).**

4.2.1. Countries accepting an exercise invitation but not meeting the participant nation experience requirements must accomplish a FCA designed by their associated CCMD staff (i.e., applicable country team in coordination with CCMD Operations). **(T-2)**

4.2.2. FCAs developed by CCMD teams will be reviewed by the host MAJCOM exercise staff prior to execution. CCMD leadership (equivalent to MAJCOM/A3) will approve successful completion of the FCA prior to exercise deployment.

4.3. **Individual Aircrew Requirements.** International aircrew members participating in SecAF exercises will meet agreed upon criteria to ensure both safe operations during the event and enable the training objectives of all participants. These requirements may be waived by the hosting MAJCOM/A3 but do not apply to CONUS-based international units, led by a USAF Commander, and who comply with USAF training directives and standards. Individual requirements include:

4.3.1. A minimum of 500 hours total time and a minimum of 150 hours in type of aircraft.

4.3.2. Combat Mission Ready IAW home country directives and procedures.

4.3.3. Air-to-Air Refueling (AR) current if required by the exercise; if required, aircrew must comply with guidance in AFI 10-204, *Air Force Service Exercise Program and Support to Joint and National Exercise Program*, and Allied Tactical Publication (ATP) 3.3.4.2., *AAR Doctrine*.

4.3.4. English language proficient (English Comprehension Level [ECL] and Oral Proficiency Interview [OPI]), with communication skills required to safely operate under U.S. Air Traffic Control (ATC) and within a SecAF-level exercise. See [Paragraph 5.8](#) for testing details.

4.3.4.1. Aircrew and controllers participating as Aircraft Commander, Co-Pilot/Second-in-Command, or in a position to communicate with other aircraft require a minimum 85 ECL score or a 2/2 OPI.

4.3.4.2. Mission and Package Commanders require a minimum 85 ECL score and 2+/2+ OPI.

4.3.4.3. The exercise's host MAJCOM/CC is the waiver authority for all international language requirements associated with event participation and may delegate this authority IAW DAFI 90-160, *Publications and Forms Management*.

4.4. **Ground Participants.** International participation in surface level activities (Special Forces, Joint Terminal Attack Controllers, White Cell, Airboss, Survival Instructors, etc.) will be approved by the hosting exercise unit on a case-by-case basis. **(T-3)** International Joint Terminal Attack Controller (JTAC) personnel are qualified IAW the Joint Staff International JTAC Memorandum of Agreement (MOA) or Standardization Agreement (STANAG) 3797, and must provide proof of currency to the hosting exercise unit. JTAC student training during a SecAF exercise is not permitted, but non-current JTACs may re-establish currency under the supervision of an instructor.

4.5. **Dismissal Procedures.** International units follow host-MAJCOM procedures (rules applicable to USAF units and personnel) in the event of an incident which merits dismissal from the exercise. The SAF/IAR Country Director is notified within 24 hours by the host MAJCOM exercise staff of the decision to remove an international participant.

## 5. Pre-Deployment Considerations.

5.1. **Funding.** An exercise-based Foreign Military Sales (FMS) case will be developed or amended by an Implementing Agency (normally the Air Force Security Assistance Center (AFSAC)) to enable foreign participants to reimburse the USG for goods and services provided. **(T-0)**

5.1.1. Exercise Letter of Request (LOR). The SCO, SAF/IAR Country Director, and MAJCOM IA team will assist a participating country with LOR development, due no later than 1 month prior to the planning conference. See [Attachment 2](#) for items which should be included in the LOR.

5.1.2. Event Costs. The SCO will inform international participants they are not charged a fee for attending the SecAF exercise but are required to reimburse the USG for goods and services provided to enable their participation. This may include (but is not restricted to) fuel, weapons, range cleanup, and local base services (depending on the type of agreement in place).

5.1.3. Lodging. The SCO will inform international participants they are responsible for arranging off-base lodging arrangements unless specifically advised by the hosting unit that on-base billeting or contingency dorms are provided. DOD policy prohibits the USAF from paying for commercial lodging using FMS case funds.

5.1.4. Transportation. The SCO will inform international participants they are responsible for arranging their own transportation in the local area, as USG-owned general-purpose vehicles may not be available for issue. RED FLAG-NELLIS and RED FLAG-ALASKA have unique transportation programs and international participants should consult the host unit POC before making additional arrangements. DOD policy prohibits the USAF from paying for commercial transportation using FMS case funds.

**5.2. Pre/Post Exercise Activities.** Requests for CONUS-based training before or after an exercise event will be addressed by the sponsoring MAJCOM following acceptance of the invitation and during initial coordination with the deploying foreign unit's planning team.

5.2.1. The exercise's host MAJCOM IA team will determine the viability of supporting foreign activity outside of the exercise and will communicate options with the deploying forces. SCOs and SAF/IAR Country Directors should anticipate the foreign unit having to move to a separate CONUS location (not the host base for the exercise) and for development of a separate LOR/LOA to provide scope for activities at the alternate location.

5.2.2. The MAJCOM's IA team will obtain approval from the Wing Commander of the hosting installation (or a delegated representative) for the foreign activity and will direct the installation staff in accounting for the consumption of reimbursable goods and services, including establishing an FMS case line for those reimbursements.

**5.3. Planning Conferences (PCs).** PC participation is mandatory and is normally 90-120 days prior to the exercise and at the exercise location. The MAJCOM and hosting unit will advise international representatives to prepare for discussion on all aspects of their deployment, including day and night flight operations, maintenance and logistics, intelligence, munitions, communications requirements, and security issues. **(T-3)**

**5.4. Air Traffic Control Radar Beacon System, Identification Friend or Foe, Mark XII/XIIA Systems (AIMS).** Upon acceptance of the invitation, the MAJCOM IA team will provide the deploying international team with information on the DoD's AIMS program, which ensures onboard equipment does not interfere with FAA systems during CONUS operation. If a foreign platform or system has not been previously certified, the deploying foreign unit may need to fund certification prior to deployment.

**5.5. Weapons Danger Zone (WDZ).** Upon acceptance of an exercise invitation, the MAJCOM IA team will coordinate with the deploying unit to assess the aircraft, munitions, targeting pods, laser designators and expected tactics during the exercise. New combinations of these elements may require development of a new safety footprint, at cost to the international partner, to ensure range safety.

**5.6. Air Combat Maneuvering Instrumentation (ACMI) or ACTS Pod requirements (specific to RED FLAG[RF]).** Upon acceptance of an exercise invitation, the MAJCOM IA team will coordinate with the deploying unit for carriage approval and flight clearance of the RF ACMI/ACTS pod. A memo from the participating country certifying flight carriage is required prior to final planning conference and is signed by at least the first O-6/Colonel or equivalent in unit operations or maintenance chain of command. Requests for pod Stores and Mass Property (STAMP) data should be made through the MAJCOM IA team or host unit.

**5.7. Communications Security (COMSEC) Material (RED FLAG).** The RF COMSEC custodian advises all participants what keying material (KEYMAT) short titles are required to operate during the exercise. See [Attachment 3](#) for more details.

**5.8. Language Testing.** All ECL/OPI testing is in accordance with Joint Security Assistance Training (JSAT)/Joint Security Cooperation, Education, and Training (JSCET) directives and Defense Language Institute English Language Center (DLIELC) Instruction 1025.15. See [Attachment 4](#) for more details. (T-2) The SCO will administer ECL/OPI testing for all international participants in coordination with DLIELC. Testing will occur no earlier than 105 days prior to international arrival at the exercise location, but no later than 30 days prior to arrival.

**5.9. Media and Public Affairs Support.** PA guidance is found in AFI 35-101, *Public Affairs Operations*. Additional PA support guidance for RF-N exercises is found in Annex F to COMACC EXPLAN 80, *RED FLAG*.

5.9.1. Requests for foreign media access to an exercise event will be approved at the discretion of the installation Commander and the local Public Affairs team.

5.9.2. The host unit will brief international participants and observers they are not allowed to photograph or digitally record exercise-related activities without explicit approval from the host.

**5.10. Foreign Visit Request (FVR).** All foreign participants, during either the PC or the exercise event, will be approved for installation access through the visit request process. The host MAJCOM will notify the deploying unit's planning team they must direct their Washington, D.C., Embassy to submit the roster of attendees NLT 30 days prior to any planned arrival date. USAF installation security teams will use FVR information to build any required Entry Authorization Lists (EALs). See DAFMAN 16-201, *Department of the Air Force Foreign Disclosure and Technology Transfer Program*. for more information on the FVR process.

## **6. Observer Programs.**

**6.1. Purpose.** Observer programs provide countries an opportunity to prepare their air and ground forces for future participation. SAF/IAPX will coordinate with the exercise host MAJCOM to determine appropriate countries to invite for observation.

6.1.1. Participation in PACAF's Executive Level Observer Program (ELOP) is managed by PACAF/A5I and is limited to senior leaders of selected countries. The remainder of this section applies to the Working Level Observer (WLO) program, designed to increase event familiarity for tactical-level officers and enlisted personnel.



6.1.2. Observation by a country unlikely to ever participate in the exercise with deployed assets should be minimized. SAF/IAPX and the host MAJCOM team will balance the strategic and political benefits of observation with impacts to the training objectives of the event. The host MAJCOM may reject an observer team with written documentation provided to SAF/IAPX.

6.2. **Invited Personnel.** SAF/IA issues observer invitations using the same process for event participants. The observer invitation will recommend sending unit-level planners, not senior officers, to the event. The recommended contingent is two (2) operations representatives, one (1) maintenance representative and one (1) logistics planner or finance officer.

6.3. **Objectives.** Observers attend an exercise 1-2 years prior to their expected date of participation at the location where they expect to operate, and will be escorted by either the SCO, the SAF/IAR Country Director, or an alternative U.S. representative. Objectives for the visit are tailored to the country's experience and planned participation, and may include (but are not restricted to):

6.3.1. The PC, to include discussion of planning questions covering deployment, bed-down, logistic support, operations, maintenance, administration, funding (including FMS, direct bill, etc.), supply, munitions, re-deployment, and any other questions related to the participant location. The host MAJCOM may waive the requirement for observers to attend the PC to see these events.

6.3.2. If international observers do not attend the PC, the host MAJCOM will prepare to discuss the following (at a minimum) with the team during the observed exercise event: the number and type of aircraft allowed, administrative and logistics support, mission types (interdiction, Close Air Support, Tactical Mobility, etc.), mission planning cell functions, training rules, Chain-of-Command, and expectations for personal behavior. The U.S. escort will accompany the observers to all exercise events, including in-briefs and debriefs.

6.3.3. International maintenance personnel may tour the ramp and facilities intended for their use during the exercise with support from host base maintenance personnel.

6.3.4. Observers may not observe Ground Controlled Intercept (GCI) controllers, White Force Cells or meet with USAF host unit leadership unless authorized by the hosting unit. **(T-3)**

6.4. **Funding.** Exercise observation is funded by the partner unless U.S. funding is approved pursuant to applicable legal authority.

6.5. **English Language Requirement.** Observers should be able to read, speak, and understand the English language sufficiently to effectively communicate with their U.S. escort officer and host MAJCOM exercise staff. Language testing of observers is not required.

6.6. **Escort Officer Requirement.** The SCO or SAF/IAR Country Director escorting the international team should have an operational background and/or direct experience with the applicable exercise. The host wing will not be tasked to escort an international team. The role of the escort is to facilitate integration into the exercise and act as liaison with host base agencies. **(T-3)**

6.7. **Foreign Visit Request (FVR).** Foreign observers have the same FVR requirements as foreign participants detailed in [paragraph 5.10](#).

## 7. Exercise Feedback and After-Action Reporting (AAR).

7.1. **International Participant Feedback.** Host unit staffs should provide overarching feedback to the MAJCOM IA team and SAF/IAPX on international participants in a SecAF exercise. The feedback should inform the IA community on any major challenges and/or lessons learned, and support discussions on the viability of inviting the participant to return for future events.

7.2. **After Action Reporting.** Post-exercise AARs may be developed and shared with foreign participants if produced by the hosting unit and approved for release by an appropriate disclosure authority. Flying exercises normally conduct a tactical debrief immediately following the day's events, meaning the AAR is often limited to a factual narrative and not performance feedback.

7.2.1. USAF Joint Lessons Learned Information System (AF-JLLIS). RF-N exercise After Action Reports (AARs) are required per COMACC EXPLAN 80 and are submitted into AF-JLLIS for US access only. When the AAR contains material relevant to an international participant, releasing it in part or in full requires coordination with disclosure authorities.

7.2.2. Theater Security Cooperation Management Information System (TSCMIS). RF-N AARs are entered in TSCMIS by the ACC/A3 staff as required by COMACC EXPLAN 80. When the AAR contains material relevant to an international participant, releasing it in part or in full requires coordination with disclosure authorities.

KELLI L. SEYBOLT  
Deputy Undersecretary Air Force  
International Affairs

**Attachment 1****GLOSSARY OF REFERENCES AND SUPPORTING INFORMATION*****References***

DoD 5105.38-M, *Security Assistance Management Manual*

Joint Force Executive Steering Committee Action Plan Memorandum of Agreement 2004-1, *Joint Terminal Attack Controller (Ground)*, 4 March 2021 Change 1 (5 August 2021)

DLIELC Instruction 1025.15, *English Comprehension Level Test Guidelines*, 1 July 2017

DLIELC Instruction 1025.9, *Management of the DLIELC Oral Proficiency Interview Program*, 31 Mar 2014

Allied Tactical Publication (ATP)-56(B), *Air-to-Air Refueling*, 22 January 2010

AFI 10-204, *Air Force Service Exercise Program and Support to Joint And National Exercise Program*, 12 April 2019

DAFMAN 11-401, *Aviation Management*, 27 October 2020

AFMAN 13-212V1, *Range Planning and Operations*, 14 March 2023

AFI 35-101, *Public Affairs Operations*, 20 November 2020

AFMAN 16-101, *Security Cooperation (SC) and Security Assistance (SA) Management*, 02 August 2018

AFI 33-322, *Records Management and Information Governance Program*, 28 July 2021

DAFPD 16-1, *Security Cooperation*, 9 May 2023

DAFI 90-160, *Publications and Forms Management*, 14 April 2022

DAFMAN 90-161, *Publishing Processes and Procedures*, 15 April 2022

COMACC EXPLAN 80, *RED FLAG*, 30 Jul 2016

***Abbreviations and Acronyms***

**AAR**—After Action Report

**ACC**—Air Combat Command

**ACMI**—Air Combat Maneuvering & Instrumentation

**ACTS**—Air Combat Training System

**AFI**—Air Force Instruction

**AF-JLLIS**—Air Force Joint Lessons Learned Information System

**AFMAN**—Air Force Manual

**AFSAC**—Air Force Security Assistance & Cooperation Directorate

**ANG**—Air National Guard

**ATC**—Air Traffic Control

**AWACS**—Airborne Warning and Control System  
**CCMD**—Combatant Command  
**COMSEC**—Communications Security  
**CONUS**—Continental United States  
**DLIELC**—Defense Language Institute, English Language Center  
**DoD**—Department of Defense  
**EAL**—Entry Authorization List  
**ECL**—English Comprehension Level  
**ELOP**—Executive Level Observer Program  
**FAA**—Federal Aviation Authority  
**FCA**—Flying Competency Assessment  
**FMS**—Foreign Military Sales  
**FVR**—Foreign Visit Request  
**GCI**—Ground Control Intercept  
**HAZMAT**—Hazardous Material  
**IAW**—In Accordance With  
**JSCET**—Joint Security Cooperation, Education, and Training  
**JTAC**—Joint Terminal Attack Controller  
**KEYMAT**—Keying Material  
**LFE**—Large Force Employment  
**LOA**—Letter of Offer and Acceptance  
**LOR**—Letter of Request  
**MAJCOM**—Major Command  
**NLT**—No Later Than  
**OPI**—Oral Proficiency Interview  
**OPR**—Office of Primary Responsibility  
**PA**—Public Affairs  
**PACAF**—Pacific Air Forces  
**PC**—Planning Conference  
**POC**—Point of Contact  
**PR**—Personnel Recovery  
**RF**—RED FLAG

**RF-A - RED FLAG**—Alaska

**RF-N - RED FLAG**—Nellis

**SCO**—Security Cooperation Office

**STANAG**—Standardization Agreement

**TACP**—Tactical Air Control Party

**USAF**—United States Air Force

**USAFR**—United States Air Force Reserve

**USG**—United States Government

**WDZ**—Weapons Danger Zone

**WLOP**—Working Level Observer Program

***Office Symbols***

**PACAF/A5I**—Pacific Air Forces International Affairs Division

**SAF/IA**—Deputy Under Secretary of the Air Force, International Affairs

**SAF/IAP**—Deputy Under Secretary of the Air Force, International Affairs, Policy Directorate

**SAF/IAR**—Deputy Under Secretary of the Air Force, International Affairs, Regional Affairs Directorate

**SAF/IAPX**—Deputy Under Secretary of the Air Force, International Affairs, Security Assistance Policy & International Training and Education Division

***Prescribed Forms***

None

***Adopted Forms***

DAF Form 847, *Recommendation for Change of Publication*

**Attachment 2****LETTER OF REQUEST INFORMATION**

**A2.1. The LOR is required to evaluate the specifics of an international request.** For use of a USAF base/range both during and outside of sponsored exercises. Incomplete information delays USAF approval and jeopardizes ability of units to perform desired activities on dates requested.

A2.1.1. International Contact Information

A2.1.1.1. Date of initial request

A2.1.2. Deadlines for USAF approval of concept(s)

A2.1.3. Authorized procurement official and/or unit deployment lead

A2.1.4. Known FMS case(s) viable to support new request

**A2.2. Desired Activity or U.S. Exercise.**

A2.2.1. U.S. exercise name, if applicable

A2.2.2. Type of training activity (missions)

A2.2.3. Location(s) desired

A2.2.4. Deployment timeline

**A2.3. Concept of Operations.**

A2.3.1. Type and number of aircraft to deploy

A2.3.2. Number of personnel (aircrew, maintainers, admin)

A2.3.3. Number of sorties per day, hours per sortie

A2.3.4. Fuel procurement (e.g., T-DoDAAC fuel account or FMS case).

A2.3.5. Weapons employment, including munitions procurement from U.S.

A2.3.6. Use of targeting pods, laser designators, and other technical equipment

A2.3.7. Use of Electronic Counter Measures (ECM) or Electronic Warfare (EW)

A2.3.8. Procurement and use of chaff and flare on range

A2.3.9. Communications operating frequency bands (spectrum deconfliction)

A2.3.10. Use of Hazardous Materials (HAZMAT) (e.g., hydrazine in F-16s)

**A2.4. Requests for USAF support.**

A2.4.1. Tanker ferry services, travel planning

A2.4.2. Unique physical or technical security requirements during the event

A2.4.3. Site visits, tours, or meetings with local leadership

**Attachment 3****PROCEDURES FOR INTERNATIONAL PARTICIPANTS TO REQUEST COMMUNICATIONS SECURITY MATERIAL THROUGH US CHANNELS (RED FLAG)**

**A3.1. This document does not change the keying material requesting process but is.** A reemphasis of standing Joint COMSEC Management Office (JCMO) procedures, accessible via the SIPR website: <http://kt.ifcom.smil.mil/jcmo/homepage.nsf>.

**A3.2. The international participant's unit or base COMSEC custodian is the POC.** For all questions regarding KEYMAT (Keying Material) issue and distribution.

**A3.3. The RF CTS COMSEC custodian and the Combined Air and Space Operations Center-Nellis COMSEC custodian sends.** An "Intent to Use/COMSEC Call Out" message to all RF participants' COMSEC custodians NLT 60 days from the RED FLAG advanced team arrival date. The call out message informs all participants of what KEYMAT, short titles, are required to operate during the RF Exercise.

**A3.4. International participants inventory and confirm whether or not they hold the specific KEYMAT outlined in the COMSEC Call Out message.** If they hold the specific KEYMAT, then no further steps are required. If an international participant does not hold the required KEYMAT, then:

A3.4.1. The participant's COMSEC custodian sends a request for the required KEYMAT to their appropriate US Combatant Command. For example, the French Air Force requests through EUCOM.

A3.4.2. Items required on the request are:

A3.4.2.1. COMSEC account number

A3.4.2.2. Short title

A3.4.2.3. Quantity on hand (current quantity)

A3.4.2.4. Quantity to increase/decrease (requested quantity)

A3.4.2.5. New level (total quantity to be held if approved)

A3.4.2.6. When the KEYMAT is needed

A3.4.2.7. Justification for KEYMAT

A3.4.2.8. Authority for justification

A3.4.3. The CCMD has two work days to validate the foreign unit's request. Once the CCMD validates the request, the request is forwarded to the KEYMAT's control authority. If deemed invalid then CCMD returns the verdict to the requesting foreign unit.

A3.4.4. The KEYMAT control authority has two work days to validate the CCMD request. The control authority forwards the validation to the National Security Agency (NSA). If deemed invalid then the control authority returns the verdict to the CCMD.

A3.4.5. The NSA places the international participant unit's COMSEC account on the distribution list, and coordinates through the CCMD to arrange the KEYMAT delivery to the requesting organization.



## Attachment 4

## ENGLISH LANGUAGE REQUIREMENTS

Table A4.1. English Language Requirements.

Duty Position	English Comprehension Level (ECL) Oral Proficiency Interview (OPI)
Mission and Package Commanders	85 ECL <u>and</u> 2+/2+ OPI (both required)
Aircraft Commanders, Pilots, Co-Pilots, Weapons System Operators (WSOs), and Navigators (NAVs)	85 ECL (primary) or 2/2 OPI (*waiver)
AWACS Weapons Directors, Senior Directors	85 ECL (primary) or 2/2 OPI (*waiver)
Ground Control Intercept Controllers	85 ECL (primary) or 2/2 OPI (*waiver)
Duty Position	English Comprehension Level (ECL) Oral Proficiency Interview (OPI)
JTAC/TACP Team Members (All Members)	85 ECL (primary) or 2/2 OPI (*waiver)
Mission Planning Cell Representatives (All Fighter and Airlift Planning Cell Reps)	85 ECL (primary) or 2/2 OPI (*waiver)
Air Defense Teams	85 ECL (primary) or 2/2 OPI (*waiver)
Maintenance Operations Center (MOC) Representatives	70 ECL
<p><b>*WAIVER:</b> If any participant identified above with a (*waiver) fails to score a minimum 85 ECL, they must take the OPI and score a minimum of 2/2. Failure to meet this requirement makes the individual ineligible for participation in a RF exercise. The exercise's host MAJCOM/CC is the waiver authority for all language requirements associated with event participation and may delegate this authority IAW DAFMAN 90-161, <i>Publications and Forms Management (T-2)</i>.</p>	