

**BY ORDER OF THE COMMANDER  
AIR FORCE SPECIAL OPERATIONS  
COMMAND**

**AIR FORCE SPECIAL OPERATIONS  
COMMAND INSTRUCTION 23-170**

**13 MARCH 2026**

***Materiel Management***

**JOINT OPERATIONAL  
STOCKS LOANS REQUIREMENTS**



**COMPLIANCE WITH THIS PUBLICATION IS MANDATORY**

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This publication implements Department of the Air Force Policy Directive (DAFPD) 23-1, *Supply Chain Materiel Management*, and is consistent with United States Special Operations Command (USSOCOM) Directive 700-6, *Joint Operational Stocks*. This publication prescribes procedures and requirements governing the management, operation, and use of the Air Force Special Operations Command (AFSOC) Joint Operational Stocks (JOS) program and applies to all AFSOC assigned military and civilian members of the Regular Air Force and those with contractual obligation to comply with AFSOC publications. This publication is applicable to Air Force Reserve Command classically associated units. This publication only applies to Air National Guard units when mobilized/federalized and assigned to AFSOC. This publication does not apply to the United States Space Force. Ensure that all records created as a result of processes prescribed in this publication are maintained in accordance with (IAW) Air Force Instruction (AFI) 33-322, *Records Management and Information Governance Program*, and disposed of IAW Air Force Records Information Management System Records Disposition Schedule. Refer recommended changes and questions about this publication to the Office of Primary Responsibility (OPR) using the Department of the Air Force (DAF) Form 847, *Recommendation for Change of Product*; route DAF Forms 847 from the field through the appropriate functional's chain of command. This publication may be supplemented at any level, but all direct supplements must be routed to the OPR of this publication for coordination prior to certification and approval. The authorities to waive wing/unit level requirement in this publication are identified with a Tier ("T-0, T-1, T-2, T-3") number following the compliance statement. Requests for waivers must be submitted through the chain of command to the appropriate Tier waiver approval authority IAW Department of the Air Force Manual 90-161, *Publishing Processes and Procedure*, Table A10.1.. Requests

for waivers of non-tiered items must be processed through command channels to the publication OPR for consideration. This publication may not be supplemented or further implemented/extended.

***SUMMARY OF CHANGES***

This revision includes significant changes and must be reviewed in its entirety. Changes include updates to AFSOC/A4RM, Materiel Management Office, responsibilities and updated guidance on the Joint Operational Stocks process.

### ***Section A—Roles and Responsibilities***

**1. Overview.** HQ AFSOC/A4RM will be the single approval agency which manages all aspects of Joint Operational Stocks (JOS) loans within AFSOC. The JOS Loan Program is intended to provide subordinate USSOCOM units with mission-critical and mission-essential equipment needed to fulfill equipment shortfalls in support of exercises, training, and deployments. The JOS Loan Program is not intended to satisfy a unit's long term equipment problem or provide equipment assets on a long-term basis.

**2. AFSOC/A4RM Materiel Management Office.** HQ AFSOC/A4RM will be HQ AFSOC's JOS Portfolio Manager. All Special Operations Logistics Management System (SOLMAN) access requests will be reviewed by A4RM and forwarded to the appropriate Functional Area Manager (FAM) for review and validation. If the FAM validates the access request, AFSOC/A4RM will approve SOLMAN access so that the requester can access the JOS module. HQ AFSOC/A4RM will support deployments first and foremost, all others will be on a case-by-case basis. Additionally, HQ AFSOC/A4RM will validate JOS extensions, consolidations, and transfer requests. AFSOC/A4RM will request input from applicable AFSOC Directorates as needed to validate the requesting unit's justification and will enter the name of the coordinating FAM in SOLMAN in the appropriate block to reflect who reviewed and approved or disapproved the loan request.

### ***Section B—Life Cycle Management***

**3. Loan Requests.** New loan requests will include justification explaining the reason behind the organic equipment shortfall. AFSOC/A4RM will validate and approve/disapprove all loan requests in SOLMAN. Additionally, AFSOC/A4RM will request input from other AFSOC Directorates as needed to validate requesting units' justification.

3.1. Units with a long term need for JOS requested items will initiate and submit an AF Form 601, *Authorization Change Request*, requesting authorization through the local Equipment Accountability Element, or formally identify and staff the requirement through the Special Operations Command Requirements Evaluation Board (SOCREB) process. **(T-2)** With limited exceptions, extensions will only be validated upon notification to AFSOC/A4RM that the requesting unit has begun to source a permanent solution by pursuing an authorization or identifying a formal requirement via the SOCREB process. Failure to initiate these actions may result in the disapproval of the loan's extension and will require the equipment be returned to Special Operations Forces Support Activity (SOFSA).

3.2. Units will submit the signed Memorandum of Agreement (MOA) and Property Accountability Report (PAR) within five calendar days after receiving the JOS equipment. **(T-2)** Submission can be made via email or, preferably, through the JOS module.

3.3. Justification and effective dates of loans must be clearly annotated on all requests, whether initial or otherwise.

3.4. The timelines of all loan transaction types are outlined in USSOCOM Directive 700-6, *Joint Operational Stocks*. New loan requests will not exceed six months. **(T-2)**

3.5. Units requesting extensions beyond six months must submit a signed memorandum for record, including justification from the unit Commander at least 15 calendar days prior to the loan's expiration for approval or disapproval. **(T-2)**

**4. Accountable Property Officer (APO).** JOS equipment will be accounted for in Enterprise Logistics Management System (ELMS) using loan procedures. As the APO, the Commander is ultimately responsible for program compliance, accountability, and control of JOS equipment. **Note:** APOs for Deployed Mission Sustainment Team (MST) will be the Commander or equivalent. Therefore, units seeking to participate in the JOS Loan Program are required to submit a Commander-signed memorandum identifying designated members who will manage all aspects of the JOS loan for their unit to include submitting JOS requests to HQ AFSOC/A4RM. Units using JOS loans are responsible to maintain accountability over equipment from time of receipt until the materiel is returned. **(T-2)**

**5. Non-compliance.** Failure to return loaned property on time or provide the MOA/PAR within the prescribed timeframe will result in the unit's suspension from the JOS Loan Program until the issue is rectified. This includes, but is not limited to, blanket denial of subsequent loan extensions or account suspension.

**6. Change of Command (APO).** Outgoing Commanders, acting as the APO, must ensure the gaining Commander performs an inventory and corrects all discrepancies prior to departure. In addition, the incoming Commander must submit any requests for loan extensions, to include a newly signed MOA and PAR to HQ AFSOC/A4RM prior to the outgoing Commander's departure. **(T-2)**

JOHN E. BAQUET, COLONEL, USAF  
Director of Logistics

**Attachment 1****GLOSSARY OF REFERENCES AND SUPPORTING INFORMATION*****References***

AFI 33-322, *Records Management and Information Governance Program*, 23 March 2020

DAFPD 23-1, *Supply Chain Materiel Management*, 1 June 2023

DAFMAN 90-161, *Publishing Processes and Procedures*, 18 October 2023

USSOCOM DIRECTIVE 700-6, *Joint Operational Stocks*, 12 July 2017

***Prescribed Forms***

None

***Adopted Forms***

AF Form 601, *Authorization Change Request*

DAF Form 847, *Recommendation for Change of Product*

***Abbreviations and Acronyms***

**AFSOC**—Air Force Special Operations Command

**APO**—Accountable Property Officer

**ELMS**—Enterprise Logistics Management System

**FAM**—Functional Area Manager

**JOS**—Joint Operational Stocks

**MOA**—Memorandum of Agreement

**MST**—Mission Sustainment Team

**PAR**—Property Accountability Report

**SOCREB**—Special Operations Command Requirements Evaluation Board

**SOFSA**—Special Operations Forces Support Activity

**SOLMAN**—Special Operations Logistics Management System

**USSOCOM**—United States Special Operations Command

***Office Symbols***

**AFSOC/A4RM**—Materiel Management Office