

**BY ORDER OF THE COMMANDER  
36TH WING**

**36TH WING INSTRUCTION 34-102**

**28 SEPTEMBER 2021**



*Services*

**ANDERSEN AIR FORCE  
BASE BEACH RECREATION AREAS**

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This instruction implements AFI34-101, *Air Force Morale, Welfare, and Recreation (MWR) Program and Use Eligibility*. It establishes guidance, responsibilities and procedures for the use and control of the Andersen AFB beach recreation areas and applies to all authorized personnel using these facilities including the Air Force Reserves and the Air National Guard. The use of a name of any specific manufacturer, commercial product, commodity, or service in this publication does not imply endorsement by the Air Force. Ensure all records created as a result of processes prescribed in this publication are maintained according to AFMAN 33-363, *Management of Records*, and disposed of in accordance with the Air Force Records Information Management System (AFRIMS) Air Force Records Disposition Schedule (RDS). Refer recommended changes and questions about this publication to the Office of Primary Responsibility (OPR) using the AF Form 847, *Recommendation for Change of Publication*; route AF Form 847 from the field through the appropriate functional chain of command. This publication may be supplemented at any level, but all direct supplements must be routed to the OPR of this publication for coordination prior to certification and approval.

**SUMMARY OF CHANGES**

This revision clarifies the color flag conditions, prohibits water entry while fishing and prohibits pets in or near the sand area throughout the entire Tarague basin. Additionally, it assigns responsibility to 36 FSS to provide lifeguard coverage for Andersen Air Force Base Beach Recreation Areas on Saturdays, Sundays and all Federal Holidays for the hours of 1000-1600.

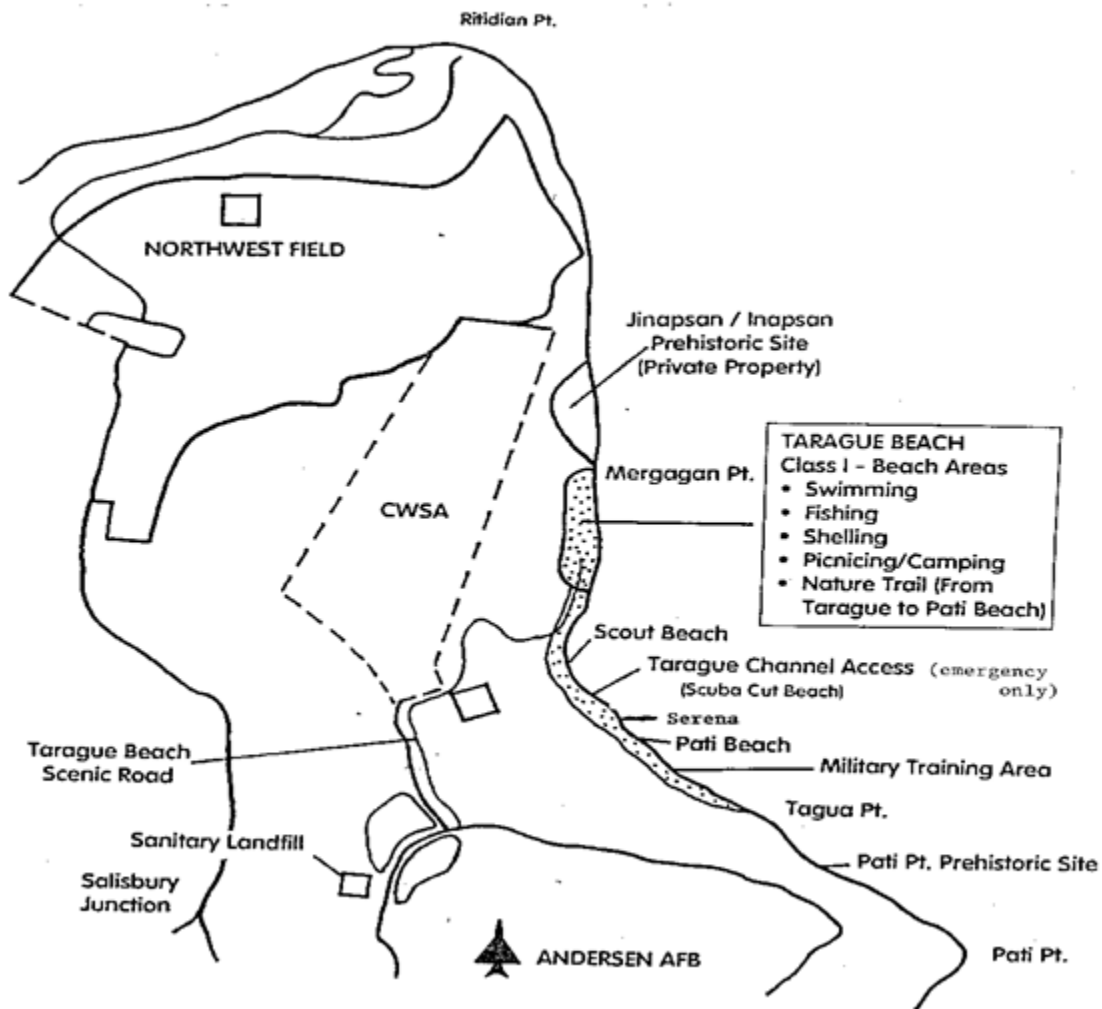
## 1. Responsibilities.

### 1.1. 36th Force Support Squadron (36 FSS)

#### 1.1.1. Outdoor Recreation and Aquatics Program will:

1.1.1.1. Be responsible for maintenance oversight of Tarague, Serena and Scout Beaches. Will establish work orders with 36th Civil Engineering Squadron (36 CES) for repair and maintenance of illegible signs. Will ensure the beaches are kept safe, clean and clear of debris. Will prepare beach area for Typhoons in accordance with current local directives. See map at [Figure 1](#).

**Figure 1. Tarague Beach Basin Map.**



1.1.1.2. Provide lifeguard coverage on Saturdays, Sundays and all federal holidays for the hours of 1000-1600. Failure to comply with the lifeguards' instructions will be reported to the 36th Security Forces Squadron Base Defense Operations Center (BDOC) at 366-2910/2911

1.1.1.3. Be responsible for daily monitoring of the National Weather Service advisories and will close the beach during hazardous surf advisories. The public will be notified of the current conditions for water entry access or restriction by the display of the appropriate color slide-in on the “BEACHES” section of the large brown directional sign at the top of Sander’s Slope. The appropriate color flag will be posted on the small sign at the Sander’s Slope gate and on the flagpole at the water front access area in the center of Tarague Beach parking lot. Any person entering the water under red flag conditions or entering a closed beach is subject to administrative and/or disciplinary action. The color flag conditions are as follows:

1.1.1.3.1. Green Flag – Water conditions safe

1.1.1.3.2. Yellow Flag – Swim at Your Own Risk, Caution (during this flag condition, there may be lifeguards on duty, but there exists a need to warn of caution.)

1.1.1.3.3. Red Flag – No Water Entry, Hazard.

1.1.1.3.4. Red Flag with Purple Flag – No Water Entry, Hazardous Marine Life Present.

1.1.1.3.5. The brown directional sign at the entrance to Sanders Slope gate will only show that the beach is CLOSED if road access has been restricted by Security Forces.

1.1.1.4. Inspect the swim zone beach area for dangerous marine life, e.g. jellyfish and man-o-war jellyfish at regular intervals. If dangerous marine life is reported in the beach area, Outdoor Recreation (ODR) will immediately send a representative to verify the conditions and close water entry, if necessary. If any dangerous marine life is found, water entry will be restricted by the showing of the “No Water Entry” on the brown signs leading to Sander’s Slope and a purple flag will be raised along with a red flag on the flagpole at the center of the Tarague Beach parking lot. Water Entry will be closed until the hazard has passed.

1.1.1.5. Notify, if water entry must be restricted due to unsafe conditions, the 36 FSS Chain of Command, BDOC (DSN 366-2910) and Command Post (DSN 366-2981). The representative will identify themselves and communicate the nature of the water access closure and the forecasted length of time that the restriction is expected to be active. The representative will update the 36 FSS marketing department to ensure the advisory is posted on the 36 FSS social media page.

1.1.2. Outdoor Recreation will control all reservations for beach camping and pavilion areas.

1.1.2.1. Authorized patrons making reservation will be given a full safety briefing on the hazards in the Tarague Basin area and will fill out and sign a reservation form acknowledging their understanding of these rules.

1.1.2.2. Outdoor Recreation will issue fishing permits for the Tarague basin area and administer the appropriate safety briefings required for safe use of the beach facilities. Fishing access is authorized 24 hours a day.

1.2. The 36th Civil Engineer Squadron (36 CES) will:

1.2.1. Control Pati Point Beach area (via 36 CES/CEER, DSN 366-6169), and arrange for maintenance and posting of warning signs.

1.2.2. Ensure Pati Point Beach is kept safe and clean.

1.2.3. Make reservations, issue authorizations for camping and social functions, and control access to Pati Point Nature Preserve Beach.

1.3. The 36th Wing Safety (36 WG/SE) representative will provide information on water and marine safety for each newcomer's briefing, publish information on unsafe areas and practices, and designate safe swimming areas on Andersen AFB.

1.4. The 36th Security Forces (36 SFS) will:

1.4.1. Provide security patrols at all beach areas as required.

1.4.2. Remove unauthorized swimmers from the beach area during times that the red flag is posted and beach water entry is closed.

## 2. Authorized Users.

2.1. Access to camping and sandy beach areas. Military members (active, guard, reserve, retired), DoD employees, Nonappropriated Fund (NAF) employees and their families to include bona fide guests are authorized entry on all sandy beach areas between Tarague Cave and Pati Beach. A bona fide guest is one who is lawfully present on base and in physical proximity of the sponsor. Camping is permitted on Tarague Beach, at designated campsites, and Serena Beach, on seeded and sandy areas. Access to Serena Beach and Air Force Family Camping Program (FAMCAMP) picnic areas requires approval by Outdoor Recreation. This applies to picnicking, camping and party activities only. At the Tarague Beach camping area, the maximum allowable camping period is 7 consecutive days without prior consent of 36 FSS/CC. Campers who camp for the maximum allowable camping period will not be allowed to set up camp again for 72 hours after expiration of the initial camping period.

## 3. Water Entry.

3.1. Swimming, snorkeling and other water activities are permitted in the designated, buoyed swimming area at Tarague Beach only. Hours of access are from 0630 to 1830. The designated swimming area is marked with buoys in front of the central access point of the Tarague Beach parking area.

3.2. All water areas at Andersen AFB are off limits for scuba diving.

3.3. Reef walking or fishing near the barrier or breakwater reef is prohibited. Water entry while fishing is not allowed. All authorized fishing methods (permit required) are outlined in *AFMAN 32-7003, Environmental Conservation*.

3.4. A buddy system will be strictly enforced to ensure customers are safe while using the designated swim area. The buddy "Wing Man" system requests that before anyone enters the water, a minimum of two (2) or more responsible individuals must be on the beach or in the water at all times. Customers are not allowed to swim alone. Water entry at all other installation beaches or waterfronts is strictly prohibited.

#### 4. Beach Reservations.

4.1. Beach area reservations will be made through the appropriate office (see 1.1.2. and 1.2.3.). Active duty, guard, reserve, retired military personnel, DoD employees, NAF employees and base contractors are authorized to make reservations. All other requests must be submitted in writing to the 36 FSS/CC and approved by the 36 MSG/CC or 36 MSG/CD. If approved, the authorized individual is responsible for their guests following the beach use, upkeep and safety rules. When guest recreation access is obtained through a sponsor, the sponsor is responsible for rule compliance and must be present with guests at all times.

#### 5. Safety Rules.

5.1. The following rules apply, at all times to all personnel, civilian and military, using any of the Air Force controlled beaches or recreational areas. These rules will be enforced by 36 SFS, 36 FSS and 36th Civil Engineer Environmental Flight:

5.1.1. Reef walking is strictly prohibited. Reference AFMAN 32-7003, *Environmental Conservation*.

5.1.2. With the exception of authorized search and rescue equipment and Outdoor Recreation buoy inspection or repair equipment, the use of boats, paddleboards, rafts or surfboards inside the reef is prohibited. Radio or wire controlled boats, submarines, hovercrafts or similar devices are not permitted on all beaches under Andersen AFB control.

5.1.3. The driving, riding or parking of motor vehicles or bicycles on unmarked roads, trails, paths or sandy areas of the beach is prohibited; this prohibition does not apply to vehicles owned by 36 FSS, 36 MXS, 36 CES or 36 SFS, and all other safety and rescue personnel on official business. The parking of motor vehicles on seeded areas and off-road parking at Tarague and Serena Beach is prohibited, except for special events when off-road parking has been coordinated with Security Forces.

5.1.4. The use of spear guns, pole spears, nets and octopus ticklers is prohibited. Possession of spears, spear guns, ticklers and nets within 20 meters inland of the mean high tide mark signifies intent to use the equipment and violators will be prosecuted.

5.1.5. Glass containers are prohibited on all Tarague Basin beach zones.

5.1.6. Fires and cooking are prohibited, except as stated herein. The construction or digging of fire pits or holes is prohibited in all areas. All other fires are to be confined to the designated picnic areas and must be contained in a barbecue grill or similar container designed for cooking fires. The cooking device must have a minimum clearance of at least 6 inches off of the ground surface and must not be in close proximity to excess pine needles or other dry tinder.

5.1.7. Rough horseplay or any other unsafe activities are prohibited.

5.1.8. Food and beverage items are prohibited in the water. The preparation of food on sandy beach areas is prohibited.

5.1.9. The removal of foliage, ground cover, plant life, vegetation, live or dead coral and any amount of sand are prohibited without prior authorization from 36th Civil Engineer Environmental Flight. Additionally, the removal of any Air Force property from any beach or park area is prohibited.

5.1.10. Pets must be on a leash at all times while in the Tarague Basin Nature Preserve. Animals are not permitted in beach areas, in the water, or in the common use beach area adjacent to the buoyed swim zone or in the beachside campsites. Pets must be on leashes at all times and must be kept on or immediately next to the paved roads in the basin area. Owners are responsible for ensuring that they clean up after their pet. As animals can interfere with the nesting habits of sea turtles, no animals are permitted in or near the sand area throughout the entire basin.

5.1.11. All forms of recreational rappelling and cliff climbing at Andersen AFB are prohibited.

5.1.12. Relocation of installed or placed recreation equipment is prohibited.

## **6. Off Limit Areas.**

6.1. Except as otherwise provided in Section 3.1. and this section, on Andersen AFB all water entry outside the designated Tarague buoyed swim area is off-limits to all persons at all times. Permission for land-based usage of Serena Beach, Scout Beach and Pati Beach may be obtained from 36th Force Support Squadron or 36th Civil Engineering Squadron, as appropriate.

6.2. The area left of Serena Beach, also known as the Tarague Channel Access or Scuba Cut, is off-limits to all personnel other than those acting in an official capacity such as the Fire Department Search and Rescue department. This area is for “emergency boat access only.”

6.3. All areas west of Tarague Beach are privately owned property. Entry to this property without obtaining the owner’s permission is trespassing.

6.4. As marked by a warning sign, the Combat Arms Training and Maintenance, and Explosive Ordnance Disposal areas east of Pati Point Beach is off-limits to all personnel other than those on official business.

6.5. IAW 36WGI 32-7003, employees of the U.S. Fish and Wildlife Service (FWS) and the Government of Guam Department of Agriculture are granted access to all beach areas and reefs for the purposes of management, conservation and harvesting of fish and wildlife resources.

## **7. Violations.**

7.1. All Federal, Territory of Guam, and base rules and regulations apply to all persons. When more than one of these statutes addresses a common matter or issue, the more restrictive applies. Those who violate any of the provisions of this regulation or commits any acts inconsistent with good safety practices, or which results in injury or damage to persons or property, may result in denial of the privilege to use Andersen AFB beaches and waters and/or fishing privileges may be withdrawn permanently. This action will be taken independently of other punitive and administrative action. A violator may be required to surrender their applicable permit to 36 CES/CEV staff, Security Forces, resident military unit official, Fish and Wildlife Service, or Guam Law Enforcement agents.

7.2. Any person, whether military or civilian, may be prosecuted for violations of applicable federal and Territory of Guam laws and regulations. Violations will be reported to the appropriate commander. In addition to criminal prosecution, the individual is also subject to administrative actions and may be escorted from the base and/or issued a letter of debarment by the 36th Wing Commander.

7.3. Violations by Active Duty military personnel will be reported to the individual's assigned command and may be prosecuted under Article 92 of the Uniform Code of Military Justice and other appropriate articles of the Code.

7.4. Traps, snares, deadfalls, weapons, vehicles, dogs, and any other materials used or possessed while in violation of this regulation are subject to confiscation by apprehending/detaining officials.

7.4.1. Apprehending/detaining officials will confiscate fish or other items taken in violation of this regulation and release the items to GovGuam conservation officials. 36 CES/CEV will contact 36th Security Force BDOC to coordinate any evidence that GDAWR will not accept

**8. Bamboo Willies Boundaries.**

8.1. Squadron functions are not permitted within the 20 yard boundary of Bamboo Willies without prior approval from 36 FSS, Outdoor Recreation, Building 25018, (DSN 366-5204/5197).

8.2. No outside food or beverages are allowed within 20 yards of Bamboo Willies.

JEREMY T. SLOANE  
Brigadier General, USAF  
Commander

**Attachment 1****GLOSSARY OF REFERENCES AND SUPPORTING INFORMATION*****References***

AFI 34-101, *Air Force Morale, Welfare, and Recreation (MWR) Programs And Use Eligibility*, 16 April 2019

AFMAN 91-203, *Air Force Occupational Safety, Fire, and Health Standards*, 11 December 2018

AFPD 90-8, *Environment, Safety and Occupational Health Management and Risk Management*, 23 December 2019

CNICINST 1710.3 *Operation of MWR Programs*, 14 Jun 2013

36WGI 31-202, *Andersen AFB/Control of Pets and Stray Animals*, 28 October 2003

AFMAN 32-7003, *Environmental Conservation*, 20 April 2020

36WGI 91-202, *Andersen AFB Safety Program, Attachment 11, "PACAF High-Risk Activities (HRA) Program"*, 24 April 2015

***Prescribed Forms***

None

***Adopted Forms***

AF Form 847, *Recommendation for Change of Publication*

36WG Form 26, *Request for Special Access Permit*

***Abbreviations and Acronyms***

**AFB**—Air Force Base

**AFMAN**—Air Force Manual

**BUPERS**—Bureau of Naval Personnel

**DoD**—Department of Defense

**FWS**—Fish and Wildlife Service

**GDAWR**—Guam Department of Agriculture and Water Resources

**NAF**—Nonappropriated Funds

**ODR**—Outdoor Recreation

**WG**—Wing

**WGI**—Wing Instruction