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OF THE AIR FORCE**

AIR FORCE POLICY DIRECTIVE 16-1

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Operations Support

SECURITY COOPERATION

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(Ms. Heidi Grant, SES)

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This Policy Directive establishes Air Force (AF) policy for security cooperation (SC) under the direction of the Deputy Under Secretary of the Air Force, International Affairs (SAF/IA). This publication implements Department of Defense Directive (DoDD) 1315.17, *Military Foreign Area Officer (FAO) Programs*; DoDD 3200.13, *Center for Hemispheric Defense Studies*; DoDD 5132.03, *DoD Policy and Responsibilities Relating to Security Cooperation*; DoDD 5205.75, *DoD Operations at U.S. Embassies*; DoDD 5230.20, *Visits and Assignments of Foreign Nationals*; Department of Defense Instruction (DoDI) 2010.12, *Aviation Leadership Program*; DoDI 2035.1, *Defense Economic Cooperation with Canada*; DoDI C-5105.32, *Defense Attaché Service (DAS)*; *Guidance for Employment of the Force (GEF)*, and the *Strategic Posture Annex of the Strategic Master Plan*. This directive applies to all Air Force (Regular Air Force, Air Force Reserve, and Air National Guard) military and civilian personnel, and those with a contractual obligation to abide by the terms of AF issuances.

Ensure that all records created as a result of processes prescribed in this publication are maintained in accordance with (IAW) Air Force Manual (AFMAN) 33-363, *Management of Records*, and disposed of IAW Air Force Records Information Management System (AFRIMS) Records Disposition Schedule (RDS).

Refer recommended changes and questions about this publication to the Office of Primary Responsibility (OPR) using the AF Form 847, *Recommendation for Change of Publication*; route AF Forms 847 from the field through the appropriate functional command.

SUMMARY OF CHANGES

The title of the AFPD is changed from International Affairs to Security Cooperation to reflect the comprehensive integration of SC across the Air Force. SC is a common function across military services and United States (US) Government agencies; therefore this publication adopts the DoD SC definition and incorporates standard joint terminology. This revision also reflects the transfer of responsibility for DoDD 4500.54E, *DoD Foreign Clearance Program (FCP)*, from AF/A3 to AF/A10 due to Headquarters Air Force (HAF) reorganization.

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Chapter 1

POLICY

1.1. Overview.

1.1.1. SC is an important tool of national security and foreign policy and an integral element of the United States Air Force (USAF) mission. It encompasses all DoD interactions with foreign defense establishments to build defense relationships that promote specific US security interests, develop allied and friendly military capabilities for self-defense and multinational operations, and provide US forces with peacetime and contingency access to host nations.

1.1.2. US strategic guidance underscores the importance of defense relationships with allies and partners to advance defense objectives and reduce risk to US military forces. This includes enabling partners to act independent of, alongside and/or in support of US forces. These relationships also serve to prevent conflicts and aid US forces in the development of partner capability and capacity through the effective application of SC activities.

1.1.3. DoDD 5132.03 establishes as DoD policy that SC activities shall be planned, programmed, budgeted, and executed with the same high degree of attention and efficiency as other integral DoD activities. DoDD 5100.01, *Functions of the Department of Defense and Its Major Components*, establishes the policy that “the Air Force is the Nation’s principal air and space force...” and charges the Department to “organize, train, equip and provide air, space, and cyberspace forces for the conduct of prompt and sustained combat operations, military engagement, and security cooperation in defense of the Nation...” This policy directive establishes Air Force SC policy.

1.2. It is policy that the AF will:

1.2.1. Prepare and synchronize SC policies, objectives, and activities with the Office of the Secretary of Defense (OSD), the Joint Staff (JS), Combatant Commands (CCMDs), other Military Departments (MILDEPs), Defense Security Cooperation Agency (DSCA), Department of State (DoS, US Embassy Country Teams), and other US agencies, as appropriate.

1.2.2. Produce a Security Cooperation Flight Plan (Air Force Security Cooperation Strategy) which directly supports the Air Force Strategic Master Plan. It will enhance the Air Force’s ability to support CCMD mission requirements in a clear, concise statement of AF SC tools and partner development goals, priorities, and opportunities.

1.2.3. Produce a Campaign Support Plan (CSP) IAW Air Force Instruction (AFI) 10-421, *Operations Planning for the Steady-State*, which integrates Service activities in CCMD areas of responsibilities (AORs), support to Title 10 programs and security assistance programs. This plan will incorporate organize, train, and equip requirements to support all SC activities. It will include a resource plan for Service activities in CCMD AORs as well as how the activities support achievement of campaign objectives. The CSP will be synchronized with the CCMD campaign plans.

1.2.4. Produce an AFI for SC Activity Managers who serve as AF focal points for SC activities. These activities will be synchronized across the spectrum of AF operations.

1.2.4.1. Activity Managers serve as the primary point of contact or subject matter expert for their assigned SC activity.

1.2.4.2. Where AF funding is involved, Activity Managers monitor all aspects of planning, programming, budgeting, and execution of an assigned activity, and advocate for their activity, through Program Element Monitors (PEM).

1.2.4.3. Activities without a dedicated Program Element Code (PEC) and a discrete PEM collaborate with SAF/IA to assist in advocating for SC resources within the AF corporate structure.

1.2.5. Document all SC activities in the Global Theater Security Cooperation Management Information System (G-TSCMIS).

Chapter 2

ROLES AND RESPONSIBILITIES

2.1. SAF/IA shall:

2.1.1. Serve as the AF SC focal point to OSD, JS, CCMDs, the other MILDEPs, DSCA, DoS (US Embassy Country Teams), and other US Government agencies for joint, interdepartmental, and interagency matters relating to SC activities. (Exception: Deputy Chief of Staff, Strategic Plans and Requirements (AF/A5/8) is the AF OPR for global defense posture).

2.1.2. Serve as the functional integrator and synchronizer of the AF SC enterprise, advising and supporting the Office of the Under Secretary of the Air Force, the Office of the Air Force Chief of Staff, and civilian and military officials of the Department of the Air Force concerning international activities and political-military analysis.

2.1.3. Act as the Capability Portfolio Manager (CPM) for building partnerships (BP) to:

2.1.3.1. Develop and disseminate the USAF SC Flight Plan to provide Major Commands (MAJCOMs) a common sight picture as they execute plans, programs, activities, and engagements.

2.1.3.2. Provide policy, guidance, and oversight for the execution of the SC Flight Plan.

2.1.4. Synchronize execution of SC activities with AF Activity Managers.

2.1.5. Serve as the AF OPR for:

2.1.5.1. AF SC Strategy (SC Flight Plan) that will incorporate the Global Partnership Strategy, Security Cooperation Engagement Guidance, and Global Partnering Opportunity List in a clear, concise statement of AF SC tools and partner development goals, priorities, and opportunities.

2.1.5.2. Export policy development of AF-related weapon systems and provide comparative weapons analysis.

2.1.5.3. Functional Foreign Military Sales (FMS) Technology Systems Portfolio, Governance, and the related Strategies.

2.1.5.4. G-TSCMIS.

2.1.5.5. Security Assistance Management Reviews (SAMR).

2.1.5.6. Security Assistance and Security Force Assistance policy (AF/A3 is the Office of Collateral Responsibility [OCR]).

2.1.5.7. Synchronizing AF senior leader international engagement SC activities across DoD and US Government agencies, as a part of Combatant Commander (CCDR) and US embassy country team strategies.

2.1.5.8. The development, oversight, and advocacy of AF international space cooperative programs, policies, and strategies. SAF/IA executes these responsibilities in collaboration with Deputy Under Secretary of the Air Force, Space (SAF/SP).

2.1.6. Serve as AF OCR for:

2.1.6.1. SC-related activities in the Program Objective Memorandum (POM).

2.1.6.2. The Air Force CSP.

2.1.6.3. SC matters and plans involving combined military exercises, building partner capacity (BPC), and air advising in coordination with the Deputy Chief of Staff, Operations, (AF/A3) and Deputy Chief of Staff, Logistics, Engineering and Force Protection (AF/A4).

2.1.7. Serve as the AF SC Activity Manager, in accordance with paragraphs 1.2.4., 1.2.4.1., 1.2.4.2., and 1.2.4.3. of this document for:

2.1.7.1. The Administrative and Professional Exchange Program (APEP).

2.1.7.2. AF support to visits by students or staff members of foreign national or international defense colleges.

2.1.7.3. The Aviation Leadership Program (ALP).

2.1.7.4. Cooperative Research and Development Agreements (CRADA) International.

2.1.7.5. The Defense Personnel Exchange Program (DPEP).

2.1.7.6. Direct Commercial Sales (DCS).

2.1.7.7. The Engineer and Scientist Exchange Program (ESEP).

2.1.7.8. Excess Defense Articles (EDA).

2.1.7.9. Extended Training Service Specialist (ETSS).

2.1.7.10. Foreign Comparative Testing (FCT).

2.1.7.11. Foreign Military Sales (FMS).

2.1.7.12. Build the Capacity of Foreign Security Forces under Title 10 United States Code, Section 2282 (10 USC § 2282) as amended.

2.1.7.13. The Information Exchange Program.

2.1.7.14. International Affairs Career Field (IACF).

2.1.7.15. International Affairs Specialist (IAS).

2.1.7.16. International Agreements (e.g., Communication and Information Security Memorandum of Agreement [CISMOA], General Security of Military Information Agreement [GSOMIA]).

2.1.7.17. International Air and Trade Shows.

2.1.7.18. International Armaments Cooperation Forums.

2.1.7.19. The International Cooperative Research and Development Program (ICR&D).

2.1.7.20. International Enlisted Engagement (IEE).

2.1.7.21. Leases of Equipment Under the Arms Export Control Act (22 USC § 2796).

2.1.7.22. The Military Personnel Exchange Program (MPEP).

- 2.1.7.23. Professional Military Education (PME).
- 2.1.7.24. Reciprocal Exchange Training (Reciprocal, No-charge Flight Training School).
- 2.1.7.25. Reciprocal Exchange Training (Reciprocal, No-charge PME Student Exchanges).
- 2.1.7.26. Reciprocal, No-charge Unit Exchanges.
- 2.1.7.27. Regional Centers for Security Studies.
- 2.1.7.28. Security Cooperation Officers / Security Cooperation Organizations (SCOs).
- 2.1.7.29. Technology Transfer & Disclosure.
- 2.1.7.30. The USAF Attaché Program.
 - 2.1.7.30.1. Serve as the focal point for DoD, Joint Chiefs of Staff (JCS), and Defense Intelligence Agency (DIA) matters involving AF interests in the DAS.

2.2. Assistant Vice Chief of Staff (AF/CVA) shall:

- 2.2.1. Serve as the AF OPR for foreign Air Attaché administration and their military, industrial, and cultural orientation activities.
- 2.2.2. Serve as the AF SC Activity Manager, in accordance with paragraphs 1.2.4., 1.2.4.1., 1.2.4.2., and 1.2.4.3. of this document for:
 - 2.2.2.1. The Secretary of the Air Force (SecAF)/Chief of Staff Air Force (CSAF) Counterpart Visit Program.
 - 2.2.2.2. The Global and Regional Air Chiefs' Symposia.

2.3. Deputy Chief of Staff, Manpower, Personnel and Services (AF/A1) shall:

- 2.3.1. Serve as the AF OPR to identify, develop, track, and sustain SC workforce capabilities. These capabilities include language proficiency, regional expertise, and cultural competency.
- 2.3.2. Develop AF-level policy and procedural guidance for SC manpower and personnel resource requirements.
- 2.3.3. Serve as the AF SC Activity Manager, in accordance with paragraphs 1.2.4., 1.2.4.1., 1.2.4.2., and 1.2.4.3. of this document for:
 - 2.3.3.1. Cross-Cultural Competence Familiarization for All Airmen (PME & ETSS).
 - 2.3.3.2. Defense Language Institute English Language Center (DLIELC).
 - 2.3.3.3. Language, Region Expertise, and Culture (LREC) Education and Training.
 - 2.3.3.4. Afghanistan-Pakistan (AFPAK) HANDS program in coordination with AF/A3. Co-lead with AF/A3 for the AFPAK HANDS Council of Colonels.

2.4. Deputy Chief of Staff, Intelligence, Surveillance and Reconnaissance (ISR) (AF/A2) shall:

- 2.4.1. Serve as the AF OPR for foreign military intelligence activities.

2.4.2. Oversee, coordinate, and review policy under which the USAF negotiates, concludes, maintains, and reports international ISR agreements related to SC.

2.4.3. Advocate for ISR initiatives to ensure resources are available for international intelligence activities.

2.4.4. Serve as the AF SC Activity Manager, in accordance with paragraphs 1.2.4., 1.2.4.1., 1.2.4.2., and 1.2.4.3. of this document to ensure compatibility with Intelligence Community guidance for:

2.4.4.1. ISR activities.

2.4.4.2. Intelligence Sharing.

2.4.4.3. The Defense Intelligence Personnel Exchange Program (DIPEP).

2.5. Deputy Chief of Staff, Operations, (AF/A3) shall:

2.5.1. Serve as the AF OPR for:

2.5.1.1. Periodic review and adjustment of personnel training processes, procedures, and methodologies to optimize existing AF capacity related to SC.

2.5.1.2. Training allocation and education capacity of international partners. SAF/IA serves as the OCR to provide global prioritization inputs to AF/A3.

2.5.1.3. GEF.

2.5.1.4. Global Force Management (GFM).

2.5.1.5. Security Force Assistance development and employment.

2.5.1.6. SC matters and plans involving combined military exercises, BPC seminars, and air advising, in coordination with AF/A4 and SAF/IA.

2.5.2. Serve as the HAF OPR for:

2.5.2.1. SC tactics, techniques, and procedures (TTP).

2.5.2.2. Organizing, training, and equipping the AF Forces (AFFOR) staff to perform operational-level SC responsibilities.

2.5.2.3. Organizing, training, and equipping air advisors to perform tactical-level SC responsibilities.

2.5.3. In coordination with SAF/IA, serve as the AF OCR for Security Force Assistance policy.

2.5.4. Coordinate with United States Special Operations Command (USSOCOM) concerning policies and procedures affecting Special Operations Forces (SOF) combat air advising (CAA) to ensure AF policies do not conflict with USSOCOM policies and requirements thus ensuring proper support to Commander United States Special Operations Command (CDRUSSOCOM) and Theater Special Operations Component (TSOCs).

2.5.5. Serve as the AF SC Activity Manager, in accordance with paragraphs 1.2.4., 1.2.4.1., 1.2.4.2., and 1.2.4.3. of this document for:

2.5.5.1. Air Advisors and Air Advising Activities.

2.5.5.2. Component MAJCOM (C-MAJCOM)/Component-Numbered Air Force (CNAF)/AFFOR country desk officers and planners.

2.5.5.3. Operator Engagement Talks (OET).

2.5.5.4. Space Working Groups (SWG).

2.5.5.5. Training of US General Purpose Forces with military and other security forces of friendly foreign countries (Section 1203 National Defense Authorization Act for Fiscal Year 2014 (NDAA for FY 2014, Public Law 113-66)).

2.5.5.6. AFPAK HANDS program in coordination with AF/A1. Co-lead with AF/A1 for the AFPAK HANDS Council of Colonels.

2.6. Deputy Chief of Staff, Logistics, Engineering and Force Protection (AF/A4) shall:

2.6.1. Serve as the AF OPR to provide Civil Engineer and Security Forces subject matter expertise as it relates to SC.

2.6.2. Support plans to organize, train, and equip AF personnel to support theater campaign plans (TCP) through the Director of Civil Engineers and Director of Security Forces to ensure compatibility with functional guidance.

2.6.3. Assess the impact of SC requirements on logistics support of AF assets. AF/A4 coordinates on the documents transferring these assets to partners.

2.6.4. In coordination with AF/A3 and SAF/IA, serve as AF OCR for SC issues and plans involving combined military exercises, BPC seminars, and air advising.

2.6.5. Serve as the AF SC Activity Manager, in accordance with paragraphs 1.2.4., 1.2.4.1., 1.2.4.2., and 1.2.4.3. of this document for:

2.6.5.1. Acquisition Cross-Service Agreements (ACSA).

2.6.5.2. Afghanistan Infrastructure Fund (AIF) Projects.

2.6.5.3. Engineering Civic Action Engagement Program (ENCAP).

2.6.5.4. Exercise Related Construction (ERC).

2.6.5.5. Explosive Ordnance Disposal (EOD) Support to Humanitarian Mine Action.

2.7. Deputy Chief of Staff, Strategic Plans and Requirements (AF/A5/8) shall:

2.7.1. Serve as the AF OPR for:

2.7.1.1. OSD Special Operations/Low Intensity Conflict (SO/LIC) and Joint Force Development Directorate (JS/J7) Security Force Assistance/Irregular Warfare Executive Steering Committee.

2.7.1.2. Policy and guidance for SC planning, execution, and assessment conducted by the AF components to the CCMDs.

2.7.1.3. AF component SC activities supporting GEF campaign objectives.

2.7.1.4. Producing a CSP in coordination with SAF/IA (OCR).

2.7.1.5. The Air and Space Interoperability Council (ASIC) in support of International Military Standardization (IMS).

2.7.1.6. Global Defense Posture, including participation in the Global Posture Executive Council and Global Posture Integration Team.

2.7.1.7. Partner capability roles, gaps, and requirements analysis.

2.7.1.8. Partner nation's participation in HAF Title 10 wargames.

2.7.1.9. AF strategic planning and Joint Planning and Execution Community review of campaign and posture plans.

2.7.1.10. Joint Strategic Capabilities Plan (JSCP).

2.7.2. Serve as the AF SC Activity Manager, in accordance with paragraphs 1.2.4., 1.2.4.1., 1.2.4.2., and 1.2.4.3. of this document for the ASIC.

2.7.3. Represent international training throughout the corporate process.

2.7.4. Incorporate SC activities into the Strategic Master Plan and Annexes and other AF strategic planning documents, where warranted.

2.7.5. Determine, and make recommendations to AF senior leadership, on availability and feasibility of making AF stockpile munitions available for FMS in support of various contingency operations. Advise AF senior leadership of potential impacts to US operations and operational plans if weapons are approved for FMS.

2.7.6. Serve as the Headquarters focal point to coordinate SC doctrine and the Steady-State Campaign Support Planning Course.

2.8. Director of Studies, Analyses, and Assessments (AF/A9) shall lead or partner on SC studies, analyses, and assessments as resources and priorities allow.

2.9. Assistant Chief of Staff, Strategic Deterrence and Nuclear Integration (AF/A10) shall:

2.9.1. Serve as the AF OPR for:

2.9.1.1. SC issues related to deterrence and the nuclear enterprise.

2.9.1.2. SC issues related to implementing air interdiction elements of Proliferation Security Initiative activities.

2.9.2. Implement the DoD FCP on behalf of the SecAF as the DoD Executive Agent (EA) as authorized in DoDD 4500.54E, and HAF Mission Directive (MD) 1-54, *Deputy Chief of Staff, Operations*.

2.10. Air Force Surgeon General (AF/SG) shall:

2.10.1. Serve as the AF OPR for Global Health Engagement (GHE) policy and strategy development in support of SC objectives.

2.10.2. Serve as executive agent for the Defense Institute for Medical Operations (DIMO).

2.10.3. Serve as the AF SC Activity Manager, in accordance with paragraphs 1.2.4., 1.2.4.1., 1.2.4.2., and 1.2.4.3. of this document for:

2.10.3.1. The Defense Health Program (DHP).

2.10.3.2. Expeditionary Medical Support (EMEDS).

2.10.3.3. International Health Specialists (IHS).

- 2.10.3.3.1. Global Health Engagement (GHE).
- 2.10.3.4. USAF School for Aerospace Medicine (USAFSAM).
- 2.10.3.5. MAJCOM/SG - Medical Readiness Training Exercises (MEDRETE).
- 2.10.3.6. MAJCOM/SG - Humanitarian and Civic Assistance (HCA) during Military Operations/Medical Capability (MEDCAP)/Dental Capability (DENCAP).

2.11. Administrative Assistant to the Secretary of the Air Force (SAF/AA) shall:

- 2.11.1. Serve as the AF OPR to manage Security Administration functions for protection of information across the Air Force within the AF Security Enterprise as it relates to Defense Security Enterprise and Joint efforts.
- 2.11.2. Develop AF-level policy and business practices concerning Security Administration which contribute to understanding and commonality in joint engagements.
- 2.11.3. Serve as the AF SC Activity Manager, in accordance with paragraphs 1.2.4., 1.2.4.1., 1.2.4.2., and 1.2.4.3. of this document for cross-cultural awareness of Security Administration business practices which assist partner nation use of Security Administration lexicon should joint defense efforts emerge.

2.12. Assistant Secretary of the Air Force, Acquisition (SAF/AQ) shall:

- 2.12.1. Serve as the AF OPR for:
 - 2.12.1.1. All SC activities related to acquisition, contracting, and systems engineering policy, guidance, and oversight supporting SC.
 - 2.12.1.2. Governance of procurement for FMS cases and ensuring timely and cost effective Program Executive Officer (PEO) execution of acquisition requirements.
 - 2.12.1.2.1. Coordinate FMS requirements with Air Education and Training Command (AETC).
 - 2.12.1.3. FMS policy review to executing PEOs.
- 2.12.2. Integrate international acquisition and exportability considerations into program acquisition strategy in accordance with DoDI 5000.02, *Operation of the Defense Acquisition System*. Consider the potential demand and likelihood of cooperative development or production, DCS, FMS, and DoD policy for international transfers. Coordinate with SAF/IA on potential international demand.
- 2.12.3. Include support of SC activities consistent with DoDI 5000.02 and DSCA Security Assistance Management Manual (SAMM) in Air Force acquisition policy.
- 2.12.4. Ensure that the Technology Executive Officer (TEO) and Science and Technology (S&T) policy support SC activities as appropriate.
- 2.12.5. Serve as the AF SC Activity Manager, in accordance with paragraphs 1.2.4., 1.2.4.1., 1.2.4.2., and 1.2.4.3. of this document for CRADA Domestic.

2.13. Chief, Information Dominance and Chief Information Officer (SAF/CIO A6) shall:

- 2.13.1. Serve as the AF OPR, in coordination with SAF/AQ, to provide guidance for defense information technology systems, data exchange, and technology release export policy and

procedures as related to SC activities. Any new guidance will be presented at the appropriate governance forum to ensure enterprise-wide awareness and adherence.

2.13.2. Advocate for international initiatives involving cyberspace, and present at the appropriate governance bodies, including the AF Corporate Structure, for awareness and support.

2.14. Assistant Secretary of the Air Force, Financial Management and Comptroller (SAF/FM) shall:

2.14.1. Serve as the AF OPR for:

2.14.1.1. The incorporation of SC activities into POM planning (SAF/IA is OCR).

2.14.1.2. FMS financial policy and budget expertise for SC activities.

2.14.2. Coordinate with MAJCOMs ensuring the SC enterprise is fully informed of FMS financial policy and budgeting requirements.

2.14.2.1. Coordinate on all SC financial matters ensuring consistency and adherence to statutes, regulations, international agreements, and other authorities.

2.14.2.2. Provide guidance and oversight to MAJCOMs in the development of: FMS administrative surcharges, foreign military financing (FMF) administrative budgeting, and execution and close-out reporting to DSCA.

2.15. Assistant Secretary of the Air Force for Installations, Environment, and Energy (SAF/IE) shall serve as the AF OPR to work with MAJCOMs and other basing proponents to facilitate beddown decisions consistent with established strategic, regional, and country-specific engagement objectives.

2.16. The Air Force General Counsel (SAF/GC) shall serve as the AF OPR to provide legal advice and review for SC matters and activities including international cooperative activities, international technology transfer control, and international armaments cooperation.

2.17. Director, Legislative Liaison, Office of the Secretary of the Air Force (SAF/LL) shall serve as the AF OPR to coordinate Congressional engagement for SC matters.

2.18. Director, Public Affairs, Office of the Secretary of the Air Force (SAF/PA) shall serve as the AF OPR to develop communication plans to increase SC activity awareness and effectiveness (SAF/IA is OCR).

2.19. Deputy Under Secretary of the Air Force, Space (SAF/SP) shall:

2.19.1. Serve as the Headquarters focal point to coordinate space SC policies, strategies, and activities across the AF space enterprise.

2.19.2. Direct the Headquarters staff responsible for space policy, strategy, and issue integration, ensuring AF space activities are integrated and coordinated with OSD; the National Reconnaissance Office; other US departments and agencies; and other national, commercial, and international space activities, as appropriate.

2.19.3. Establish AF priorities for nations cooperating with the US in space matters in coordination with SAF/IA.

2.20. Commander, Air Combat Command (ACC) shall:

- 2.20.1. Serve as the AF Force Coordinator (FC) for conventional forces and be responsible for developing global sourcing solutions to support Joint Staff-validated requests for conventional SC forces.
- 2.20.2. Ensure SC activities are prioritized within assigned Core Function Lead (CFL) portfolio.
- 2.20.3. Ensure ACC aerial event activities support and enhance SC activities.
- 2.20.4. Coordinate partner nation bed downs and partner nation training activities involving ACC-controlled bases and airspace.
- 2.20.5. Serve as the OPR for aircraft ferrying for type aircraft under command control.
- 2.20.6. Serve as the AF SC Activity Manager, in accordance with paragraphs 1.2.4., 1.2.4.1., 1.2.4.2., and 1.2.4.3. of this document for:
 - 2.20.6.1. The USAF Central Air Warfare Center.
 - 2.20.6.2. FLAG Exercises – (Exception: RED FLAG Alaska).

2.21. Commander, Air Education and Training Command (AETC) shall:

- 2.21.1. Ensure SC activities are prioritized within assigned CFL portfolio.
- 2.21.2. Coordinate partner nation bed downs and partner nation training activities involving AETC-controlled bases and airspace.
- 2.21.3. Ensure Air Advisor Education and Training customer requirements are consolidated and validated; Air Advisor Education and Training curriculum meets requirements; and schedule students to attend Air Advisor Education and Training courses.
- 2.21.4. Serve as the AF OPR for:
 - 2.21.4.1. The administration of non-expeditionary and non-DSCA provided SC training to include international training; international training requirements definitization needed to fulfill the SC objectives of FMS cases; and administer the timely execution of these events both within and external to the AF training enterprise.
 - 2.21.4.1.1. Provide updates to SAF/IA on matters relating to the execution of SC training in support of FMS cases.
 - 2.21.4.2. The Air Force Security Assistance Training (AFSAT) Squadron.
 - 2.21.4.3. Aircraft ferrying for type aircraft under command control.
- 2.21.5. Serve as the AF SC Activity Manager, in accordance with paragraphs 1.2.4., 1.2.4.1., 1.2.4.2., and 1.2.4.3. of this document for (tuition-based training):
 - 2.21.5.1. Euro-NATO Joint Jet Pilot Training Program (ENJJPT).
 - 2.21.5.2. Inter-American Air Forces Academy (IAAFA).
 - 2.21.5.3. International Military Education and Training (IMET).
 - 2.21.5.4. Mobile Training Teams (MTT).

2.22. Commander, Air Force Global Strike Command (AFGSC) shall:

- 2.22.1. Ensure SC activities are prioritized within assigned CFL portfolio.
- 2.22.2. Coordinate partner nation bed downs and partner nation training activities involving AFGSC-controlled bases and airspace.
- 2.22.3. Serve as the AF OPR to provide nuclear forces to source validated SC GFM taskings.
- 2.22.4. Serve as the focal point for Bomber Assurance and Deterrence (BAAD) missions or operations SC matters in accordance with Execution Order and AFGSC International Engagements (IE) guidance.
- 2.22.5. Act as the AFGSC delegated Foreign Disclosure Authority (FDA) for the MAJCOM FCP.
- 2.22.6. Serve as the AF SC Activity Manager, in accordance with paragraphs 1.2.4., 1.2.4.1., 1.2.4.2., and 1.2.4.3. of this document for:
 - 2.22.6.1. BP with valued nuclear partners.
 - 2.22.6.2. Aircraft support for BAAD missions.
 - 2.22.6.3. Aircraft support for exercises which include B-52s, B-2s, or B-1s.
 - 2.22.6.4. GLOBAL STRIKE CHALLENGE (GSC): AFGSC hosted (symposium and competition) event.
 - 2.22.6.5. ROAD WARRIOR (Security Forces exercise) mission.

2.23. Commander, Air Force Materiel Command (AFMC) shall:

- 2.23.1. Ensure SC activities are prioritized within assigned CFL portfolio.
- 2.23.2. Coordinate partner nation bed downs and partner nation training activities involving AFMC-controlled bases and airspace.
- 2.23.3. Serve as the AF OPR for:
 - 2.23.3.1. Air Force Security Assistance and Cooperation (AFSAC) Directorate which provides command oversight for SC and the AFMC FMS Enterprise.
 - 2.23.3.1.1. Leading the AFMC FMS enterprise, the scope of which extends across all PEO organizations, to enable timely and cost effective execution of FMS cases.
 - 2.23.3.2. Acquisition support to all SC activities, including acquisition requirements for international training managed by AETC and contract support requirements of SAF/IA.
 - 2.23.3.3. Program oversight and direction for AF FMS Enterprise within AFMC and for specific AF-Level programs and supports other SC and security assistance efforts to include the FMS and FMS-like cases.
- 2.23.4. Oversee all aspects of planning, programming, budgeting, manpower justification, and execution of FMS programs managed within MAJCOMs and advocate for funding from DSCA, the foreign partner, and the AF Corporate Structure (in coordination with SAF/IA), as appropriate.

2.23.5. Establish and resource New Business Offices within the PEOs to provide the technical expertise required to respond to FMS opportunities in advance of Letters of Offer and Acceptance (LOA) signature and assist in requirements definitization.

2.24. Commander, Air Force Space Command (AFSPC) shall:

2.24.1. Ensure SC activities are prioritized within assigned CFL portfolio.

2.24.2. Coordinate partner nation bed downs and partner nation training activities involving AFSPC-controlled bases and airspace.

2.24.3. Ensure space and cyber event activities support and enhance SC activities.

2.24.4. Serve as the AF OPR to provide space forces to source validated SC GFM taskings.

2.24.5. Serve as the AF SC Activity Manager, in accordance with paragraphs 1.2.4., 1.2.4.1., 1.2.4.2., and 1.2.4.3. of this document for the Schriever Wargame.

2.25. Commander, Air Force Special Operations Command (AFSOC) shall:

2.25.1. Ensure SC activities are prioritized within assigned CFL portfolio.

2.25.2. Coordinate partner nation bed downs and partner nation training activities involving AFSOC-controlled bases and airspace.

2.25.3. Serve as the AF OPR and coordinates with AF/A3 and other HAF organizations as necessary to ensure USSOCOM priorities are met and to provide deconfliction of special operations forces.

2.25.4. Serve as the focal point for special operations SC matters in accordance with TSOC and USSOCOM guidance.

2.25.5. Serve as the AF SC Activity Manager, in accordance with paragraphs 1.2.4., 1.2.4.1., 1.2.4.2., and 1.2.4.3. of this document for:

2.25.5.1. AF Special Operations Air Warfare Center (AFSOAWC).

2.25.5.2. Joint Combined Exchange Training (JCET).

2.26. Commander, Air Mobility Command (AMC) shall:

2.26.1. Ensure SC activities are prioritized within assigned CFL portfolio.

2.26.2. Coordinate partner nation bed downs and partner nation training activities involving AMC-controlled bases and airspace.

2.26.3. Serve as the AF OPR for:

2.26.3.1. Providing mobility forces to source validated SC GFM taskings.

2.26.3.2. Aircraft ferrying for type aircraft under command control.

2.26.4. Serve as the AF SC Activity Manager, in accordance with paragraphs 1.2.4., 1.2.4.1., and 1.2.4.2., of this document for:

2.26.4.1. Air Advisor Education and Training Execution.

2.26.4.2. Air Mobility Rodeo.

2.26.4.3. Mobility Support Advisory Squadrons (MSAS).

2.27. Commanders, United States Air Forces Africa (AFAFRICA); United States Air Forces Central Command (USAFCENT); First Air Force (Air Forces Northern) [1 AF (AFNORTH)]; Twelfth Air Force (Air Forces Southern) [12 AF (AFSOUTH)]; United States Air Forces in Europe (USAFE); and Pacific Air Forces (PACAF) when in a component role subordinate to the Geographic Combatant Commander (GCC) shall:

- 2.27.1. Serve as the AF OPR to identify regional and partner nation capability roles, gaps, and requirements for the GCC, HAF, and MAJCOM staffs.
- 2.27.2. Support the GCC in TCP, Theater Posture Plan, and country plan development and assessment.
- 2.27.3. Establish theater entry, training, and equipment requirements for units, teams, and individuals, conducting SC activities.
- 2.27.4. Ensure SC efforts involving Air National Guard (ANG) personnel, to include State Partnership Program (SPP) activities, are coordinated through the relevant GCC.
- 2.27.5. Ensure aerial event activities support and enhance SC activities.
- 2.27.6. Serve as the AF SC Activity Manager, in accordance with paragraphs 1.2.4., 1.2.4.1., and 1.2.4.2. of this document for:
 - 2.27.6.1. The AFFOR Command and Control Program.
 - 2.27.6.2. The Developing Country Combined Exercise Program (DCCEP).
 - 2.27.6.3. PACAF – Red Flag Alaska.
 - 2.27.6.4. USAFE – Inter-European Air Forces Academy.
- 2.27.7. Develop, execute, and assess Commander, Air Force Forces CSPs and country plans IAW AFI 10-421 and CCMD guidance. Provide plans for incorporation in the Air Force CSP.

2.28. Director, Air National Guard (ANG) shall:

- 2.28.1. Coordinate international activities with SAF/IA.
- 2.28.2. Approve ANG aerial events supporting SC activities.
- 2.28.3. Serve as the ANG OCR for:
 - 2.28.3.1. SPP in coordination with National Guard Bureau (NGB) International Affairs (IA) J53.
 - 2.28.3.2. The Reserve IAS program, in coordination with SAF/IAPA International Airmen Division.
 - 2.28.3.3. The Military Reserve Exchange Program (MREP), in coordination with OSD-RA.
 - 2.28.3.4. The ANG Civil Engineering Deployment for Training (DFT) program, in coordination with CCDMs and MAJCOMs.
 - 2.28.3.5. FMS training support in coordination with AFSAT.
 - 2.28.3.6. Exercises with foreign nations, in coordination with CCMDs.

2.29. Chief, Air Force Reserve shall:

- 2.29.1. Coordinate international activities with SAF/IA.
- 2.29.2. Serve as the AF SC Activity Manager, in accordance with paragraphs 1.2.4., 1.2.4.1., 1.2.4.2., and 1.2.4.3. of this document for the Military Reserve Exchange Program (MREP).

2.30. Superintendent, United States Air Force Academy (USAFA) shall:

- 2.30.1. Serve as the AF SC Activity Manager, in accordance with paragraphs 1.2.4., 1.2.4.1., 1.2.4.2., and 1.2.4.3. of this document for:
 - 2.30.1.1. USAFA Service Academy Foreign Student Program (4-year International Cadet Program).
 - 2.30.1.2. USAFA Service Academy Partner Nation Exchange Program.
 - 2.30.1.3. USAFA Cadet Semester Exchange Abroad Program.
 - 2.30.1.4. USAFA Short Duration Exchanges with Foreign Academies.

Deborah Lee James
Secretary of the Air Force

Attachment 1**GLOSSARY OF REFERENCES AND SUPPORTING INFORMATION*****References***

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- DoDD 3200.13**, *Center for Hemispheric Defense Studies*, 3 September 1997
- DoDD 5132.03**, *DoD Policy and Responsibilities Relating to Security Cooperation*, 24 October 2008
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- DoDD 5230.20**, *Visits and Assignments of Foreign Nationals*, 22 June 2005
- DoDI 2010.12**, *Aviation Leadership Program*, 18 November 2008
- DoDI 2035.1**, *Defense Economic Cooperation with Canada*, 27 February 2006
- DoDI C-5105.32**, *Defense Attaché Service*, 18 March 2009, Certified current through March 18, 2016, Incorporating Change 2, Effective May 9, 2014
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- Strategic Posture Annex of the Strategic Master Plan*, March 2015
- AFMAN 33-363**, *Management of Records*, 1 March 2008
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- DoDD 5100.01**, *Functions of the Department of Defense and Its Major Components*, 21 December 2010
- AFI 10-421**, *Operations Planning for The Steady-State*, 25 June 2015
- Title 10, United States Code Armed Forces*, July 2011
- Title 22, United States Code Foreign Relations and Intercourse*, 2010
- HAFMD 1-54**, *Deputy Chief of Staff, Operations*, 30 June 2015
- DoDI 5000.02**, *Operation of the Defense Acquisition System*, 7 January 2015
- Joint Publication (JP) 3-22**, *Foreign Internal Defense*, 12 July 2010
- JP 1-02**, *DoD Dictionary of Military and Associated Terms*, 8 November 2010, as amended through 15 June 2015
- AFI 60-106**, *International Military Standardization (IMS) Program*, 30 September 2014
- National Defense Authorization Act for Fiscal Year 2014 (FY14 NDAA)*, December 2013
- Adopted Form**
- AF Form 847**, *Recommendation for Change of Publication*
- Abbreviations and Acronyms**
- 1AF (AFNORTH)**—First Air Force (Air Forces Northern)

12AF (AFSOUTH)—Twelfth Air Force (Air Forces Southern)
ACC—Air Combat Command
ACSA—Acquisition Cross-Service Agreements
AETC—Air Education and Training Command
AFAFRICA—Air Forces Africa
AFCENT—United States Air Force Central Command
AFFOR—Air Force Forces
AFGSC—Air Force Global Strike Command
AFMAN—Air Force Manual
AFMC—Air Force Materiel Command
AFPD—Air Force Policy Directive
AFPAK—Afghanistan-Pakistan
AFRIMS—Air Force Records Information Management System
AFSAC—Air Force Security Assistance and Cooperation
AFSAT—Air Force Security Assistance Training Squadron
AFSOAWC—Air Force Special Operations Air Warfare Center
AIF—Afghanistan Infrastructure Fund
ALP—Aviation Leadership Program
ANG—Air National Guard
APEP—Administrative and Professional Exchange Program
ASIC—Air and Space Interoperability Council
BAAD—Bomber Assurance and Deterrence
BP—Building Partnerships
BPC—Building Partner Capacity
CAA—Combat Air Advising
CCDR—Combatant Commander
CCMD—Combatant Command
CDRUSSOCOM—Commander United States Special Operations Command
CFL—Core Function Lead
CISMOA—Communication and Information Security Memorandum of Agreement
C-MAJCOM—Component Major Command
C-NAF—Component-Numbered Air Force

CNGB—Chief, National Guard Bureau
CPM—Capability Portfolio Manager
CRADA—Cooperative Research and Development Agreements
CSAF—Chief of Staff, US Air Force
CSP—Campaign Support Plan
DAS—Defense Attaché Service
DCCEP—Developing Country Combined Exercise Program
DCS—Direct Commercial Sales
DENCAP—Dental Capability
DFT—Deployment for Training
DHP—Defense Health Program
DIA—Defense Intelligence Agency
DIMO—Defense Institute for Medical Operations
DIPEP—Defense Intelligence Personnel Exchange Program
DLI-ELC—Defense Language Institute English Language Center
DoD—Department of Defense
DoDD—Department of Defense Directive
DoS—Department of State
DPEP—Defense Personnel Exchange Program
DSCA—Defense Security Cooperation Agency
EA—Executive Agent
EDA—Excess Defense Articles
EMEDS—Expeditionary Medical Support
ENCAP—Engineering Civic Action Engagement Program
ENJJPT—Euro-NATO Joint Jet Pilot Training
EOD—Explosive Ordnance Disposal
ERC—Exercise Related Construction
ESEP—Engineer and Scientist Exchange Program
ETSS—Extended Training Service Specialist
FCP—Foreign Clearance Program
FCT—Foreign Comparative Testing
FDA—Foreign Disclosure Authority

FMF—Foreign Military Financing
FMS—Foreign Military Sales
FY—Fiscal Year
GCC—Geographic Combatant Command
GEF—Guidance for Employment of the Force
GFM—Global Force Management
GHE—Global Health Engagement
GSC—Global Strike Challenge
GSOMIA—General Security of Military Information Agreement
G-TSCMIS—Global-Theater Security Cooperation Management Information System
HAF—Headquarters Air Force
HCA—Humanitarian and Civic Assistance
IAAFA—Inter-American Air Forces Academy
IACF—International Affairs Career Field
IAS—International Affairs Specialist
ICR&D—International Cooperative Research and Development Program
IE—International Engagements
IEE—International Enlisted Engagements
IHS—International Health Specialist
IMET—International Military Education and Training
IMS—International Military Standardization
ISR—Intelligence, Surveillance, Reconnaissance
JCET—Joint Combined Exchange Training
JCS—Joint Chiefs of Staff
JP—Joint Publication
JS—Joint Staff
JSCP—Joint Strategic Capabilities Plan
LEAP—Language Enabled Airman Program
LOA—Letter of Offer and Acceptance
LREC—Language, Region Expertise and Culture
MAJCOM—Major Command
MD—Mission Directive

MEDCAP—Medial Capability
MEDRETE—Medical Readiness Training Exercises
MILDEP—Military Department
MPEP—Military Personnel Exchange Program
MREP—Military Reserve Exchange Program
MSAS—Mobility Support Advisory Squadrons
MTT—Mobile Training Team
NDA—National Defense Authorization Act
NGB—National Guard Bureau
OCR—Office of Collateral Responsibility
OET—Operator Engagement Talks
OPR—Office of Primary Responsibility
OSD—Office of the Secretary of Defense
PACAF—Pacific Air Forces
PEC—Program Element Code
PEM—Program Element Monitor
PEO—Program Executive Officer
PKO—Peacekeeping Operations
PM—Program Manager
PME—Professional Military Education
POM—Program Objective Memorandum
RDS—Records Disposition Schedule
SAMM—Security Assistance Management Manual
SAMR—Security Assistance Management Review
S&T—Science and Technology
SC—Security Cooperation
SCO—Security Cooperation Organization
SecAF—Secretary of the Air Force
SFA—Security Force Assistance
SOF—Special Operations Forces
SO/LIC—Special Operations/Low Intensity Conflict
SPP—State Partnership Program

SWG—Space Working Groups

TCP—Theater Campaign Plan

TEO—Technology Executive Officer

TSOC—Theater Special Operations Component

TTP—Tactics, Techniques and Procedures

US—United States

USAF—United States Air Force

USAFA—United States Air Force Academy

USAFE—United States Air Forces in Europe

USAFSAM—USAF School for Aerospace Medicine

USC—United States Code

USSOCOM—United States Special Operations Command

Terms

Access—In SC use, the condition in which partners provide the US resources and information to territory and other contributions. (JP 3-22, *Foreign Internal Defense*).

Engagement—In the context of SC, the routine contact and interaction between individuals or elements of the US Armed Forces and those of another nation's armed forces, or foreign and domestic civilian authorities or agencies to build trust and confidence, share information, coordinate mutual activities, and maintain influence. (JP 3-22).

Foreign Military Sales—That portion of US security assistance authorized by the Arms Export Control Act, and conducted on the basis of formal contracts or agreements between the US Government and an authorized recipient government or international organization. FMS includes government-to-government sales of defense articles or defense services, from DoD stocks or through new procurements under DoD-managed contracts, regardless of the source of financing. (<<http://www.samm.dsca.mil/listing/esamm-glossary>>).

Intelligence and Information Sharing—Intelligence and information sharing concentrates on identifying specific intelligence or information sharing requirements and collaboration opportunities that benefit the US and our partners, as appropriate. Sharing arrangements are formalized through the development of international intelligence agreements.

International Armaments Cooperation—A broad range of international activities, including development and negotiation of international agreements, in which the DoD and a foreign government(s) jointly manage efforts to satisfy common military requirements through cooperation in research, development, test, evaluation, acquisition, production, logistics support and operations of air, space, and cyberspace technology and systems. Also called IAC. (JP 1-02, *Department of Defense Dictionary of Military and Associated Terms*).

International Military Standardization—Programs enabling the air forces of the US, its allies, and other friendly coalition nations to operate together in the most effective manner possible. This objective is achieved through the practical cooperation among these military forces, the

efficient use of resources, and the reduction of operational, logistical, technical, and procedural obstacles. Also called IMS. (AFI 60-106, *International Military Standardization (IMS) Program*).

International Standardization Agreement—Form the basis that allows the military forces of friendly nations to operate effectively together. The record of an agreement among several or all of the member nations of a multi-national organization to standardize on material and non-material areas. (AFI 60-106).

Partner Capacity—The ability and will of an international partner to take political action, allow operational access, share information, or resources, or apply its capabilities consistent with United States strategic objectives. (JP 3-22).

Security Assistance—Programs authorized by the Foreign Assistance Act of 1961, as amended, and the Arms Export Control Act of 1976, as amended, or other related statutes by which the United States provides defense related goods and services by grant, loan, credit, or cash sales in furtherance of national policies and objectives. Security assistance is the military component of foreign assistance implemented by DoD in accordance with policies established by DoS, and includes as its principle components: FMS; FMF; IMET; peace operations; and EDA. DoS also provides financial support to international peacekeeping operations (PKO), a subset of peace operations, through a PKO fund. These components, combined with the Economic Support Fund and commercial sales licensed under the AECA, are tools that the US uses to further its national interests, and more specifically, support development assistance that typically complement security assistance. Generally, security assistance provides a funding mechanism by which the US provides articles, training, and other defense-related services for Security Force Assistance (SFA) activities. Also called SA. (JP 3-22).

Security Cooperation—All DoD interactions with foreign defense establishments to build defense relationships that promote specific US security interests, develop allied and friendly military capabilities for self-defense and multinational operations, and provide US forces with peacetime and contingency access to host nation. Also called SC. (JP 3-22).

Security Cooperation Activity—. Military events that involve other nations and is intended to shape the operational environment. Activities include programs and exercises that the US military conducts with other nations to improve mutual understanding and improve interoperability with treaty partners or potential coalition partners. They are designed to support a combatant commander's theater strategy as articulated in the SC country specific SC sections.

Security Cooperation Activity Manager—. The primary point of contact or subject matter expert for their assigned SC activity. Oversee all aspects of planning, programming, budgeting, execution and assessment of assigned activity, and advocate for their activity, through the PEM. Activities that do not have a dedicated PEC with a discrete PEM collaborate with SAF/IA to advocate for SC resources within the USAF corporate structure.

Security Force Assistance—A subset of SC, those DoD activities requiring legislative authorities that contribute to unified action by the US Government to support the development of the capacity and capability of foreign security forces and their supporting institutions. Also called SFA. (JP 3-22).

State Partnership Program—A joint DoD SC program consisting of all State Partnerships established in accordance with section 1205 of Public Law 113-66, Reference(a) and other

appropriate authorities. The State Partnership Program is overseen by the Office of the Undersecretary of Defense for Policy (OUSD(P)), managed by the CNGB on behalf of OSD, and supports the DoD Global Posture Plan and the GCCs' SC objectives.

Note: The purpose of this glossary is to help the reader understand terms used in this publication—It is not intended to be complete. Joint Publication 1—02, *Department of Defense Dictionary of Military and Associated Terms*, and *Air Force Supplement to the Department of Defense Dictionary of Military and Associated Terms*, contain standardized terms and definitions for DoD and AF use, respectively.