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Personnel

Mission, Command Relationships and Personnel Status within CONR-1 AF (AFNORTH) - Gained Units

COMPLIANCE WITH THIS PUBLICATION IS MANDATORY

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This instruction in conjunction with ANGI 10-203 prescribes command relationships, policies and procedures for sovereignty operations, homeland defense and homeland security events within the assigned Air National Guard (ANG) units gained by CONR-1 AF (AFNORTH). It defines command responsibilities and the personnel status for individuals performing a federal mission. It also defines those events involving a federal mission that will activate the CONR-1 AF (AFNORTH) Commander's (1 AF/CC) delegated authority to recall a member of the ANG to active duty under 10 U.S.C. 12301(d). This instruction applies to all personnel assigned to CONR-1 AF (AFNORTH) gained units for aerospace warning and control missions. This applies to the NORAD missions of aerospace warning and control and to the analogous homeland defense missions conducted under the operational command of United States Northern Command (USNORTHCOM). Throughout this instruction, wherever the NORAD missions or aerospace warning and control are cited, it is expressly intended to apply also to the related missions performed by USNORTHCOM. For the purposes of this instruction, alert detachments refer only to geographically separate alert operations conducted away from the wing's main operating base that are established solely to support the federal North American Aerospace Defense Command (NORAD) mission of aerospace warning and control. The procedures specified in this instruction must be followed on a day-to-day basis. This instruction applies to all personnel assigned to 101 Air and Space Operations Group (AOG), 101 Information Operations Flight (IOF), the Western/Eastern Air Defense Squadrons and associated Directorates, and Air Sovereignty Alert (ASA) wings and detachments.

- References:**
- (a) 10 U.S.C. Section 12301(d)**
 - (b) 32 U.S.C. Section 502(f)**
 - (c) Air Force Instruction 90-1001, "Responsibilities for Total Force Integration, 29 May 2007"**
 - (d) ACC MD 202, Vol. 2**
 - (e) Air National Guard Instruction 10-203, Air National Guard (ANG) Alert Resource Management**

1. Mission, Command and Responsibilities of First Air Force. (From ACCMD 202, Vol. 2)

1.1. Commander, First Air Force has three missions. First, as a USAF numbered Air Force commander, ensures assigned air and space forces are combat-ready for full-spectrum air and space operations. Second, as commander of the Continental United States (CONUS) NORAD Region (CONR), a geographical area of operations within the bi-national command NORAD, commands and employs gained, assigned, and attached air and space forces to conduct defensive counter-air (DCA) missions as directed by Commander, NORAD (CDRNORAD), within assigned areas of operation. Third, as Commander, Air Forces Northern (AFNORTH), conducts air component planning, execution, and assessment of the full spectrum of air and space power required to support USNORTHCOM air missions, acts as COMAFFOR for gained, assigned, and attached forces within assigned areas of operation and, when directed, commands and employs gained, assigned, and attached air and space forces to support CDRUSNORTHCOM.

1.2 AF (AFNORTH) is a U.S. Air Force organization that is assigned to Air Combat Command (ACC) and reports to the Commander, Air Combat Command (COMACC) for all matters of uni-service interest.

1.3 As the Commander of a Component-Numbered Air Force (C-NAF), the 1 AF/CC has been delegated by the SECAF authority contained in 10 USC 12301(d) to activate Title 32 guardsmen who have volunteered to support CONR 1 AF (AFNORTH) missions.

2. Federal Mission Requirements

2.1. 32 U.S.C. 502(f) authorizes Title 32 guardsmen to conduct duties in support of federal operations undertaken at the request of the President or Secretary of Defense. This is applicable to Air National Guard units assigned to conduct the NORAD mission of aerospace warning and control. Accordingly, most guardsmen will perform their duties in Title 32 status under the operational direction of their Title 10 commander. Despite the provisions in 32 U.S.C. 502(f), there are times when the Title 32 guardsmen must be activated to accomplish a federal mission. First, Commander NORAD/USNORTHCOM requires an unbroken chain of command down to the armed fighters conducting aerospace warning and control. Secondly, it places those individuals executing these missions under the provisions and protection of federal law and the UCMJ when the use of deadly force could be directed by an appropriate authority.

3. Structure of CONR-1 AF (AFNORTH)

3.1. **CONR-1 AF (AFNORTH)** is a Title 10 active duty U.S. Air Force organization, which is an assigned ACC C-NAF. The CONR-1 AF (AFNORTH) C-NAF is composed of two organizations, the AFFOR Staff (Air Force Forces) and 601 AOC (Air and Space Operations Center). The AFFOR Staff is comprised of approximately 62% ANG members on 10 U. S.C. 12301 Statutory Tours, with the remaining personnel comprised of regular Air Force, Air Force Reserve, Title 5 Civilians and Contractors. Manpower support for the 601 AOC is provided primarily by a Florida ANG Title 32 organization, the 101 AOG. Additional manpower for the 601 AOC is also provided by the 101 IOF, a Utah ANG Title 32 organization along with AEF augmentation (AD, ANG and AFR). Selected personnel in these Title 32 organizations are activated to Title 10 status in response to federal missions.

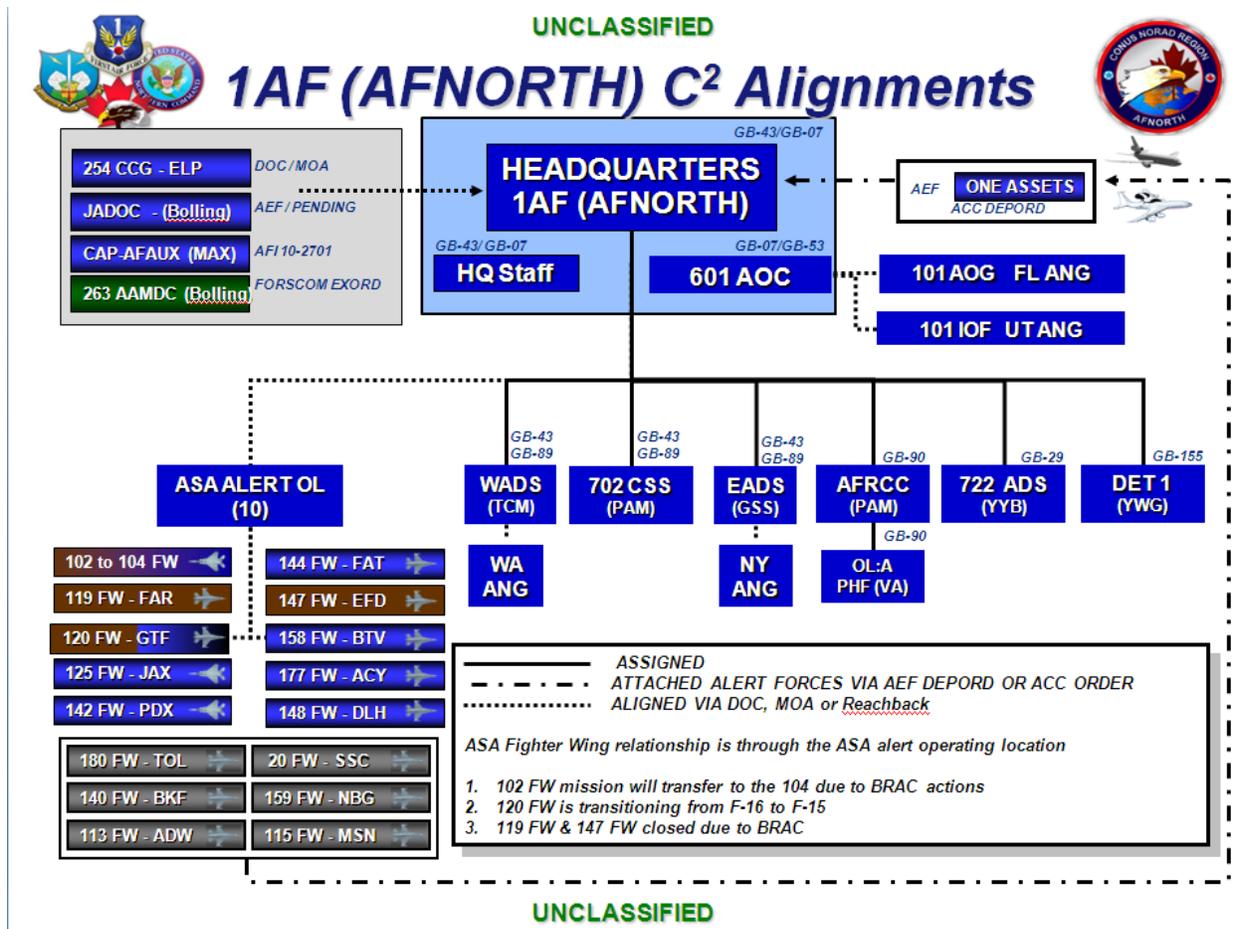


Figure 1: 1 AF (AFNORTH) Command and Control Alignments

3.2. **CONR- 1AF (AFNORTH) Air Defense Sectors (ADS).** There are two Air Defense Sectors (ADS): the Headquarters Eastern Air Defense Sector (EADS) at Rome NY, and Headquarters Western Air Defense Sector (WADS) at McChord AFB WA. The ADSs are U.S. Air Force Title 10 organizations.

3.3. **Air Defense Squadron.** There is an Air Defense Squadron in each state (NY, WA) collocated with their respective ADS. These Title 32 ANG organizations support CONR- 1AF (AFNORTH) operations. Selected personnel in these organizations are activated to Title 10 status in response to NORAD aerospace warning and control missions.

3.4. **Fighter Wings (ANG).** The following ANG Wings are “aligned” with HQ 1 AF (AFNORTH) for steady-state air defense operations: 102 FW, Massachusetts ANG; 119 FW, North Dakota ANG; 120 FW, Montana ANG; 125 FW, Florida ANG; 142 FW, Oregon ANG; 144 FW, California ANG; 147 FW, Texas ANG; 148 FW, Minnesota ANG; 158 FW, Vermont ANG; 177 FW, New Jersey ANG.

3.4.1. The following 1 AF aligned Wings perform steady state air sovereignty alert (ASA) duties from home station: 142FW, 144FW, 148FW, 158FW (until FY2010), and the 177FW. Selected personnel in these organizations are activated to Title 10 status in response to federal missions and ASA duties.

3.4.2. The following 1 AF-aligned Wings do not perform ASA duties: 102FW, 119FW, 120FW and the 147FW.

3.4.3. The following ANG Fighter Wings are not aligned under 1 AF, but perform steady state air sovereignty alert (ASA) duties at home station and have assets that execute air sovereignty duties as directed by the CONR Combined Force Air Component Commander (CFACC): 104FW, Massachusetts ANG (starting in FY 2010); 113WG, D.C. ANG; 115FW, Wisconsin ANG; 140WG, Colorado ANG; 180FW, Ohio ANG; 159FW Louisiana ANG. Selected personnel in these organizations are activated to Title 10 status in response to federal missions and ASA duties.

3.4.4. The following Regular AF Fighter Wing is not aligned under 1 AF but performs steady state ASA duties at home station and have assets that execute air sovereignty duties as directed by the CONR Combined Force Air Component Commander (CFACC) on a daily basis: 20FW, Shaw AFB, SC. All personnel at this station are Title 10. This instruction does not apply to this Wing.

3.4.5. The above units may change over time due to NAF realignment, mission changes, or other factors. The units which are 1 AF-aligned are per COMACC direction. The units which perform ASA duties are directed to do so by ACC ONE DEPORD ISO of the JCS OPERATION NOBLE EAGLE EXORD.

3.5. Alert DETs (ANG).

3.5.1 The following 1 AF-aligned units have geographically separated detachments that provide steady state ASA capability at critical locations: 125FW (detachment at Homestead ARB, FL); 144FW (detachment at March ARB, CA); and the 158FW (detachment at Langley AFB, VA). Selected personnel in these organizations are activated to Title 10 status in response to federal missions.

3.5.2. The following Wings are not 1 AF-aligned units, but perform steady state ASA duties at geographically separated detachments at critical locations and have assets that execute air sovereignty duties as directed by the CONR Combined Force Air Component Commander (CFACC) on a daily basis: 138FW, Oklahoma ANG (detachment at Ellington Field, TX); 162FW, Arizona ANG (detachment at Davis-Monthan AFB, AZ).

3.5.3. The above units may change over time due to NAF realignment, mission changes, or other factors. The units which perform ASA duties are per the ACC ONE DEPORD.

3.6 Attached Units (ANG). All other ANG assets, i.e. Fighter Wings, Communication Groups, individuals, etc., are temporarily gained by 1 AF (AFNORTH) for the purpose of executing the NORAD missions of CONR-1 AF (AFNORTH).

4. Activation of ANG Forces to Perform NORAD Missions of Aerospace Warning and Control

4.1. The Secretary of the Air Force has authority under 10 U.S.C. 12301(d) to activate ANG members to federal active duty, with the consent of the member and the state governor. This authority has been delegated to the 1 AF/CC for the NORAD missions of aerospace warning and control.

4.2. Memorandums of Agreements (MOAs) have been established between the 1 AF CC and the governor of each state containing an ANG unit that is either 1 AF (AFNORTH)-gained or may be temporarily gained by 1 AF (AFNORTH). The MOAs are maintained at 1 AF (AFNORTH) JA.

4.3. As a condition of employment and membership in a CONR-1 AF (AFNORTH) gained ANG unit, Title 32 personnel are required to execute a statement documenting their consent to volunteer for federal active duty pursuant to 10 USC 12301(d) for the purposes of executing the NORAD missions of aerospace warning and control. Volunteer statements shall be executed by all 101 AOG, 101 IOF and the Western/Eastern Air Defense Squadron personnel. At a minimum, volunteer statements shall be executed by all FW and DET aviation, maintenance, weapon handlers, security, and such other personnel as deemed necessary by the state leadership/unit commander. These statements will be maintained on record at each member's unit headquarters.

5. Triggering Events That Initiate Activation

5.1 The 1 AF/CC orders the self-execution to Title 10 status of participating Title 32 ANG members upon a declaration of a triggering event. The 1 AF / CC, 601 AOC/CC and the ADS commanders, or their delegates, may declare a triggering event. Self execution is triggered when participating Title 32 members originate, transmit or execute orders directing forces performing the NORAD missions of aerospace warning and control.

5.2. Elements of self execution include:

5.2.1. **Instantaneous:** The urgency of an aerospace warning and control triggering event requires use of MOA consent to permit immediate activation to Title 10 status.

5.2.2. **For Limited Duration:** Self execution to Title 10 shall last for the duration of the aerospace warning and control event. Upon termination of the event, AGR members revert to Title 32 status. Technicians and Drill Status Guardsmen remain in Title 10 status for the remainder of the duty day or until 2400 hours. ANG AGR members may transfer in and out of Title 10 status during a work period as the pace of aerospace warning and control events dictate.

5.2.3. **In Garrison:** Self execution for ANG members shall normally be limited to duties performed in garrison. ANG members may deploy in Title 32 status in CONUS at the discretion of the Title 32 command structure to support the mission of aerospace warning and control, and self execute to and from Title 10 status in the deployed location for the duration of these events. **Note:** Participating ANG flight crews in Title 10 status may be directed to divert to operating locations as necessary to prosecute aerospace warning and control events, but shall be returned to the alert location as soon as operationally feasible after these events terminate.

5.2.4. **ASA Fighter Locations:** Those personnel directly involved in enabling ASA fighter aircraft airborne missions will activate to Title 10 Status during an aerospace control event. At a minimum, the following personnel will activate at fighter locations during these events: the Command Post controller(s) taking and passing the scramble order/airborne order; the alert weapons and crew chiefs readying the aircraft for taxi/takeoff and the pilots in the aircraft. The ASA Commanders/DETCOs may activate further personnel at their discretion.

5.2.5. **For scramble order/airborne order (ABO).** Conversion to Title 10 for ASA personnel will automatically take place upon receipt of command and control direction to change the alert posture. The ASA Commanders/DETCOs can order this conversion earlier at their discretion.

5.2.6. **For fighters redirected by HHQ during flight.** Conversion to Title 10 for ASA personnel will automatically take place at initial fighter check in with HHQ (EADS/WADS). The weapons and crew chiefs will convert. The Command Post controller(s) will convert to Title 10 only if an aerospace event order was received and transmitted. If fighters are redirected from a continuation training sortie or practice scramble without further contact with their Command Post, the Command Post controller(s) need not convert. In this case, discretion will be left to the local ASA Commander/DETCO.

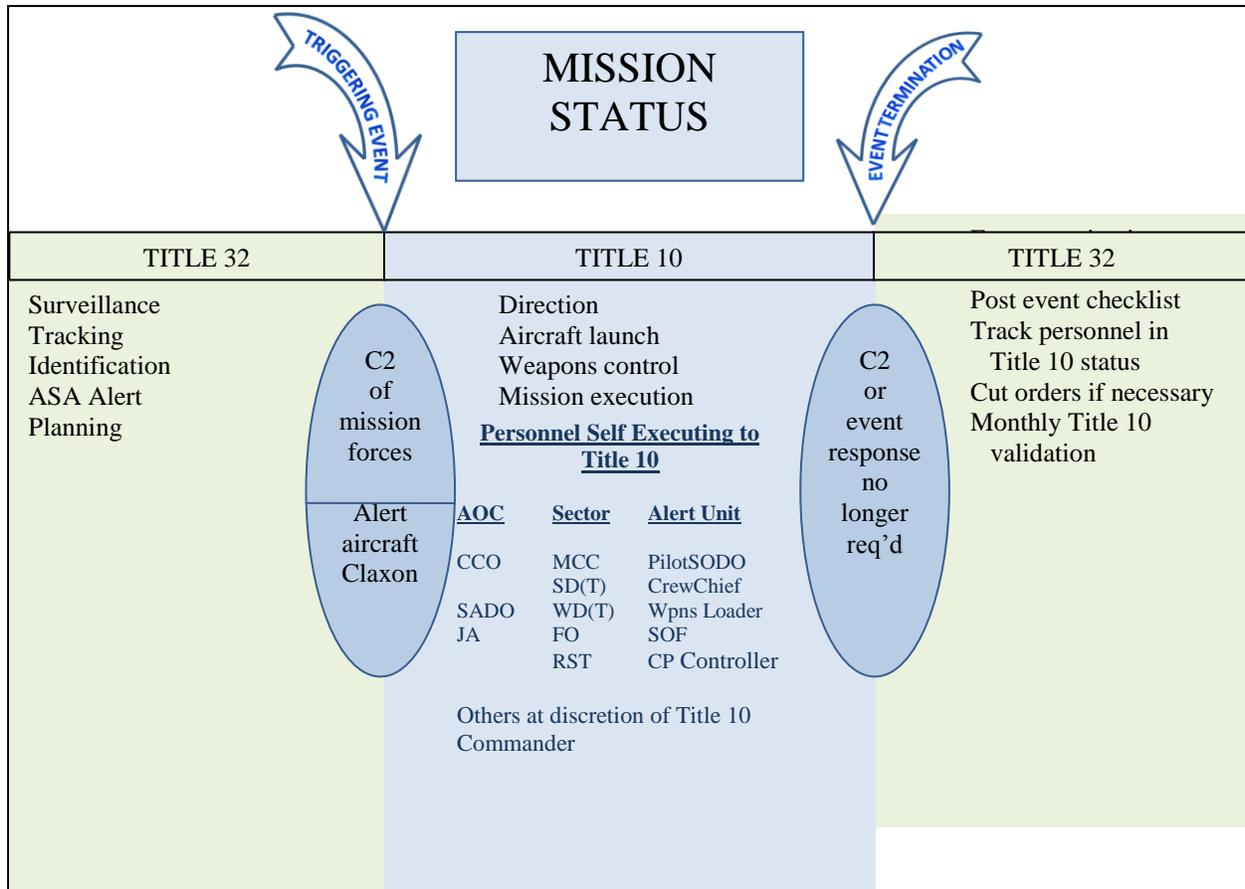


Figure 2 - An example of positions that would transfer status for an aerospace warning and control event. The number and specialties of personnel transferring to T10 may be changed at the discretion of the unit T10 commander.

5.3. Upon event termination, self executed Title 10 status personnel (AGRs) may revert to original status at the discretion of the unit ASA Commander/DETCO. A triggering event terminates when ALL of the following occurs:

- When members self-executed to Title 10 status no longer need to originate, transmit, or execute orders issued to Title 10 forces. For example, if ASA crews start engines, move the aircraft, or otherwise take actions requiring post-event maintenance or operations actions, the event terminates when the aircraft and crews assume the post-event alert status.
- When the 1 AF/CC, 601 AOC/CC, or the ADS commander (or their designee) determines the conditions that initiated the event have ended and declares the event terminated
- The debrief is complete.

5.4. **Alert Relief.** Units requiring manning assistance, during steady state operations, should follow ANGI 10-203 para 4. For contingency operations units should forward requests for additional forces to AFNORTH CAT (email address). Attachment 2 shows the message format that should be followed for this requirement.

6. Personnel/Duty Status

6.1. When in Title 10 status, 101 AOG personnel are under the command of the 601 AOC/CC. Sector and wing/alert personnel in Title 10 status are under the command of the applicable ADS Title 10 commander. All personnel revert to command by their Title 32 commander when the event is terminated.

6.2. Full-time Active Guard and Reserve (AGR) personnel, including pilots sitting alert for ASA duties, may continue to perform their duties, however, their Title 32 orders must include a statement indicating the member is ordered to Title 10 pursuant to self-executing Title 10 orders upon the initiation of a triggering event.

6.3. Drill status personnel may be placed on Title 32 training orders with a statement providing that the member is ordered to Title 10 pursuant to self-executing Title 10 orders upon the declaration of a triggering event, or on continuous Title 10 orders issued pursuant to 10 USC 12301(d). These orders, or combination of orders, may be for a total of not more than 365 days per individual per fiscal year. Personnel on continuous Title 10 orders may, for brief periods, accomplish other duties incidental to training requirements without requiring a break in their orders. Personnel, including pilots performing ASA duties, on Title 32 orders containing a self-executing Title 10 clause shall accomplish training requirements in Title 32 status.

6.4. Personnel in military technician status may perform duty in Title 32 technician status but shall be activated to Title 10 pursuant to self-executing Title 10 orders and their volunteer statements during a triggering event. Written orders will be issued to the activated personnel following the event. Any duty performed in a technician status prior to activation, will result in the member being paid for the number of hours worked during his/her normal work schedule up to eight hours. Any hours worked over eight hours will be recorded as compensatory time earned. Any duty performed by a technician on weekends or outside of the members normal work schedule will be recorded as compensatory time earned. The member will also be entitled to active duty pay under the Title 10 order.

6.5. The AOC, Sectors, and alert units will ensure drill status guard members sign volunteer statements giving their consent to self execute to a Title 10 status. Personnel performing Inactive Duty Training (IDT) may perform AOC, Sector, or alert duties in Title 32 status IAW ANGI 10-203 paragraph 3.1, but, during a triggering event, shall be ordered to Title 10 pursuant to self-executing orders and their volunteer statements. Because military pay entitlements are based upon a twenty-four hour duty day, written orders covering a minimum of a 24 hour period will be issued to the activated personnel following the event regardless of the time of the event. All IDT (UTAs, STs and PTs) training for the 24 hour period will cease. According to DODFMR, Volume 7A, Chapter 58, Paragraph 580102, a member cannot accrue compensation for inactive duty training performed on the same day on which he or she is also entitled to basic pay for active duty. Any IDT accomplished by the member before activation will not be paid for this duty but rather compensated for by the active duty Title 10 order.

6.6. ANG FW pilots who are diverted from a training mission in response to a triggering event will be ordered to Title 10 pursuant to their volunteer statements and States' Agreements. Written orders will be issued for pilots without self-executing orders to document the instantaneous recall.

6.7. The 1 AF/CC delegates to the ADS and wing commanders the automatic voluntary recall authority of ANG security forces protecting federal resources as a result of a Helping Hand/Covered Wagon incident. During such an event, security forces personnel who have been ordered to Title 10 status are authorized to enforce federal laws. Use of force is authorized IAW AFI 31-207, attachment 2, sections A2.1, A.2.2, and A2.3.

6.8. The majority of personnel in 1 AF-gained units perform their duties in Title 32 status, and only periodically and for brief periods are certain personnel ordered to Title 10 to perform NORAD aerospace warning and control missions. Pilots and personnel assigned alert responsibilities on continuous Title 10 orders should be coded and be reimbursed to comply with AF Instruction 65-604, "Appropriation Symbols and Budget Codes," and ensure they are charged to Military Personnel, Air Force (3500) and not to National Guard Personnel, Air Force (3850).

7.0. Accountability tracking during status changes

7.1. Reimbursement will be claimed from the Air Force for air sovereignty events or contingency operations lasting 24 hours or longer. For events that last less than 24 hours, reimbursement will not be requested from the Air Force. Military pay entitlements are based upon a 24 hour day; therefore reimbursement for any period of less than 24 hours is not applicable. AFNORTH/A1 will provide AFNORTH/FM a certified list, broken down by name, rank and dates of participation of all those personnel who self execute into Title 10 status during a real-world air sovereignty or contingency event of 24 hours or more duration. This process will be initiated at the completion of each real world air sovereignty or contingency operation lasting 24 hours or more, or on a monthly basis depending upon the duration of the event. Units will not be required to track Title 10 activations for events that last less than 24 hours.

7.2. Sectors, the AOC, and ASA units will provide AFNORTH/A1 a certified list, broken down by name, rank and dates of participation of all those personnel who self execute into Title 10 status during a real-world air sovereignty or contingency event of 24 hours or more duration. AFNORTH/A1 will consolidate the lists into a single certified list and forward it to AFNORTH/FM. The information from this certified list will be converted to a final bill that becomes the official documentation submitted to NGB/FM for reimbursement from the Air Force.

OFFICIAL

WILLIAM A. SCOTT
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Chief of Staff

Attachment 1**GLOSSARY OF ACRONYMS AND TERMS**

A1 – Manpower, Personnel and Services

ACC – Air Combat Command

ACCE – Air Component Coordination Element

ACG – Air Control Group

ADS – Air Defense Sector or Air Defense Squadron (722 ADS, North Bay, Canada)

AFNORTH – Air Forces Northern

AFRCC – Air Force Rescue Coordination Center

AGR -- Air Guard/Reserve

AMD – Air Mobility Division

ANG -- Air National Guard

ANGI – Air National Guard Instruction

AOC – Air Operations Center

ASA – Air Sovereignty Alert

ASOG – Air and Space Operations Group

ATO – Air Tasking Order

C-NAF – Combat Numbered Air Force (War Fighting Headquarters)

CCO – Chief Combat Operations

CE -- Contingency Event

COMAFFOR – Commander, Air Force forces

CONR— Continental United States NORAD Region

COMS – Communications

COD – Combat Operations Division

CPD – Combat Plans Division

DCA – Defensive Counter Air

EADS – Eastern Air Defense Sector

EXORD – Execution Order

FIDO – Fighter Duty Officer

FM – Finance Management

FO – Fighter Officer

FP – Fighter Pilot

FW – Fighter Wing

HLD – Homeland Defense

HLS – Homeland Security

ID – Identification Technician

IDT – Inactive Duty Training

IOS – Information Operations Squadron

IRD – Intelligence Reconnaissance Division

IAW – In Accordance With

JA – Judge Advocate

JICO – Joint Interface Control Officer

JTF – Joint Task Force

MS – Mission Support

MCC – Mission Crew Commander

MCCT – Mission Crew Commander Technician

MOA - Memorandums of Agreement

NSEP – National Security Emergency Preparedness

NORAD – North American Air Defense

RPA – Reserve Personnel Appropriation

RST – Red Switch Talker

SADO – (Senior Air Defense Officer)

SE – Sovereignty Event

SRD – Strategy Division

SD – (Senior Director)

SDT – (Senior Director Technician)

SIDO – (Senior Intelligence Duty Officer)

SODO – (Senior Operations Duty Officer)

SOF – (Supervisor of Flying)

TT – Tracking Technician

USC— United States Code

UCMJ—Uniform Code Of Military Justice

WADS – Western Air Defense Sector

WD – Weapons Director

WDT – Weapons Director Technician

WL – Weapons Loader

VOCO – Verbal Orders of the Commander

Attachment 2**Contingency Alert Assistance**

Below is an example message from FW to AFNORTH/CAT requesting manning assistance for contingencies only. Part 1, please describe why there is a need for this assistance. Part 2, describe the forces as a capability, rationale for this need and the risk if the forces are not approved.

TO: CONR-AFNORTH/CAT

FROM: XXXFW/CC

SUBJECT: REQUEST FOR ASSISTANCE DUE TO CONTINGENCY

- 1. DUE TO CURRENT OPERATIONS THE XXX FW/CC REQUEST THE FOLLOWING ASSISTANCE. THESE FORCES ARE REQUIRED TO CONTINUE CURRENT OPERATIONS SUPPORTING HOMELAND DEFENSE/SECURITY.**
- 2. FORCES REQUIRED:**
 - a. REQUEST THE CAPABILITY, WITH RATIONALE. INCLUDE RISK TO OPERATION IF FORCES ARE NOT APPROVED. LASTLY, ADD THE UTCs THAT ARE NEEDED TO SUPPORT THIS CAPABILITY. IF MORE OF THE SAME UTC IS REQUIRED USE "x" AND THE NUMBER OF TIMES THIS UTC IS NEEDED.**
 - b. SECURITY FORCES ARE NEEDED TO MAINTAIN SECURITY OF ADDITIONAL AIRCRAFT SUPPORTING OPERATIONS. CURRENT FORCES ARE INADEQUATE TO PROTECT AND SECURE LOADED AIRCRAFT AT THIS POSTURE LEVEL. AFI XX-XXX SPECIFICALLY STATES THAT LOADED AIRCRAFT BE PROTECTED BY TWO FIRETEAMS ON THE FLIGHTLINE. UTCs REQUESTED ARE QFBXX x4 AND QFBXX x 4.**
 - c. SERVICES FORCES ARE NEEDED TO MAINTAIN A FLIGHT KITCHEN TO SUPPORT FLIGHT LINE OPERATIONS TEMPO. OPERATIONS WILL SUFFER IF MEMEBRS HAVE TO BREAK FOR EATING OFF BASE. DELAYS DUE TO HIGHTEN SECURITY MEASURES MAY RESULT IN MEMBERS BEING GONE FOR UNACCEPTABLE LONG PERIODS OF TIME. MAINTAINING THE KITCHEN KEEPS THE FORCES ON STATION AND BACK TO WORK IN A TIMELY MANNER. UTC REQUESTED IS XXXX x 2.**
- 3. POC FOR THIS ACTION IS SMSGT SMALL (DSN XXX-XXXX) FOR SFS ISSUES, MSGT PINKY (DSN XXX-XXXX) FOR SERVICES ISSUES.**

Attachment 3**ACCOUNTABILITY TRACKING****TO: CONR-AFNORTH/A/1****FROM: XXXFW/CC****SUBJECT: MONTHLY TRACKING OF DUTY STATUS CHANGES****1. THE FOLLOWING IS THE XXX FW TRACKING OF SELF- EXECUTING FORCES BEYOND THE 24 HOUR PERIOD FOR THE MONTH OF XXXXXXXX 20XX:**

<u>NAME</u>	<u>GRADE</u>	<u>DATES OF PARTICIPATION</u>
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TOTAL OFFICER DAYS: 00DAYS**TOTAL ENLISTED DAYS: 00DAYS**